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ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

XXI

DATE: Thursday, June 30th, 1988

BEFORE:

M.I. JEFFERY, Q.C., Chairman

E. MARTEL, Member

A. KOVEN, Member



FOR HEARING UPDATES CALL (TOLL-FREE): 1-800-387-8810



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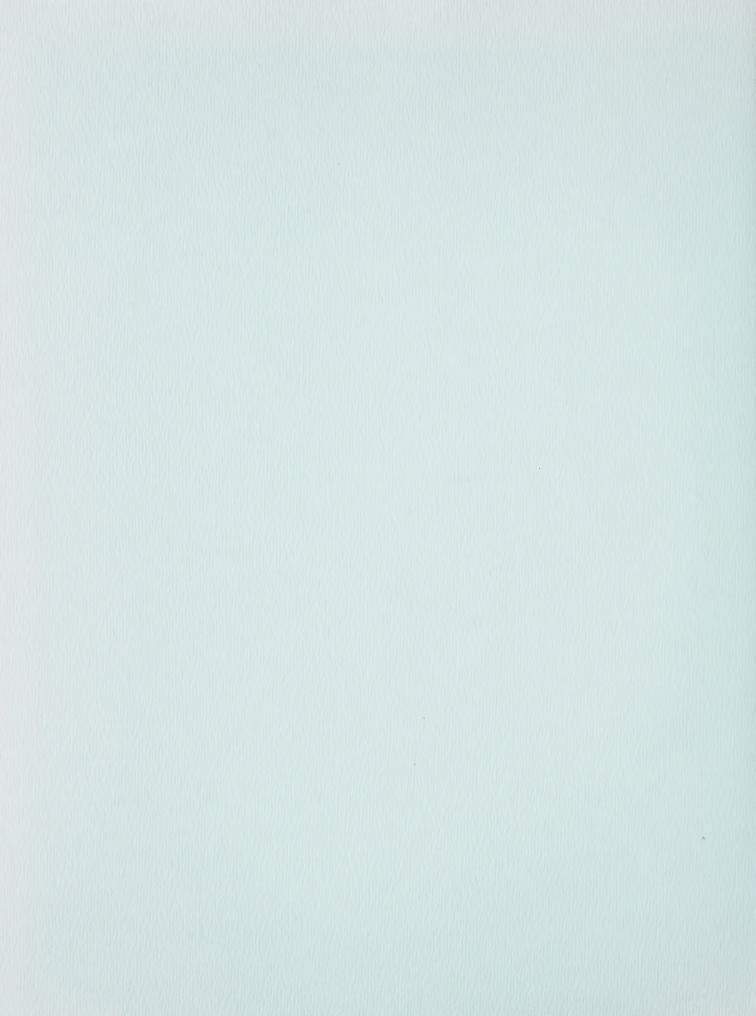


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(416) 482-3277

2300 Yonge St., Suite 709, Toronto, Canada M4P 1E4



HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

> IN THE MATTER of the Environmental Assessment Act, R.S.O. 1980, c.140;

> > - and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER of an Order-in-Council (O.C. 2449/87) authorizing the Environmental Assessment Board to administer a funding program, in connection with the environmental assessment hearing with respect to the Timber Management Class Environmental Assessment, and to distribute funds to qualified participants.

Hearing held at the Ramada Prince Arthur Hotel, 17 North Cumberland St., Thunder Bay, Ontario, on Thursday, June 30th, 1988, commencing at 8:30 a.m.

VOLUME XXI

BEFORE:

MR. MICHAEL I. JEFFERY, Q.C. Chairman MR. ELIE MARTEL MRS. ANNE KOVEN

Member Member

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APPEARANCES

MS.	V. FREIDIN, Q.C.) C. BLASTORAH) K. MURPHY)	MINISTRY OF NATURAL RESOURCES
MS.	J. SEABORN)	MINISTRY OF ENVIRONMENT
MR. MR. MS. MR.	R. TUER, Q.C.) R. COSMAN) E. CRONK) P.R. CASSIDY)	ONTARIO FOREST INDUSTRY ASSOCIATION and ONTARIO LUMBER MANUFACTURERS' ASSOCIATION
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MR.		NISHNAWBE-ASKI NATION and WINDIGO TRIBAL COUNCIL
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MR.	R. COTTON	BOISE CASCADE OF CANADA
MR. MR.	Y. GERVAIS) R. BARNES)	ONTARIO TRAPPERS ASSOCIATION
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	L. GREENSPOON) B. LLOYD)	NORTHWATCH

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MD	D D	ARCOCK	1	MITNIT	CTPAL COL	MMTTTT	7

MR. B. BABCOCK) MUNICIPAL COMMITTEE

MR. D. SCOTT) NORTHWESTERN ONTARIO
MR. J.S. TAYLOR) ASSOCIATED CHAMBERS
OF COMMERCE

MR. J.W. HARBELL) GREAT LAKES FOREST MR. S.M. MAKUCH) PRODUCTS

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MR. R.L. AXFORD CANADIAN ASSOCIATION OF SINGLE INDUSTRY TOWNS

MR. M.O. EDWARDS FORT FRANCES CHAMBER OF COMMERCE

MR. P.D. MCCUTCHEON GEORGE NIXON

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DESCRIPTION OF STREET

APPEARANCES: (Cont'd)

MR. C. BRUNETTA

NORTHWESTERN ONTARIO TOURISM ASSOCIATION



(v)

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1	Upon commencing at 8:35 a.m.
2	THE CHAIRMAN: Thank you. Good morning.
3	Ladies and gentlemen, just before we
4	start, on Mr. Mander's table over there are some copies
5	of the few letters that the Board has received with
6	respect to suggestions for the Board's site visit. If
7	any counsel want to take a look at what others have
8	suggested, if they have not already got those letters
9	or copies thereof, they can do so at the breaks.
0	The Board will be meeting over the lunch
.1	hour to try and ascertain at least, if not specific
.2	locations, the types of things that they want to see on
.3	this first site visit and we will be advising the
.4	Ministry this afternoon before we depart as to what
.5	those activities or in some cases locations are, so
.6	that they can commence with the planning of the visit.
.7	If there are any other submissions that
.8	come in later today, we will deal with any additions or
.9	exclusions or inclusions on Monday, so that you will
20	then have at least the basis for preparing an
21	appropriate itinerary.
22	Now, it looks like, from what we have got
23	to date, that only three or four representatives of
24	parties will be accompanying us, in addition to the
25	three of us and a guide and a pilot in the first

helicopter. So it may well be we will only require a 1 medium-sized helicopter for the second helicopter. 2 It does appear that a member of the media 3 will be accompanying the Board for at least part of the 4 5 site visit and that I suppose is, to some extent, due 6 to the availability of the media and what else is going 7 on from a news standpoint at that time. But that is the way the site visit plans 8 are shaping up and I thought I would advise counsel 9 10 this morning of the Board's plans. 11 MR. FREIDIN: In relation to those 12 comments, Mr. Kennedy has been involved in preparing 13 the Ministry's submission and if you look at the ones 14 that have come in, the Ministry's one is not there yet. 15 Mr. Kennedy advises me that he needs 16 another hour to finish off doing up some maps or things 17 that he thought would assist the Board in understanding 18 the Ministry's proposal. 19 I am just wondering, rather than breaking at the lunch and the Board going away if, in fact, we 20 could take the break somewhere during the day that's 21 22 convenient to the Board but, you know, allow Mr. 23 Kennedy that hour to do that finishing work.

it, but he is the support person on this particular

I would just ask him to go away and do

24

1 panel and I would like him to be here. 2 THE CHAIRMAN: Okay. That's fine, Mr. 3 Freidin. What we are trying to do if we can is give 4 you some guidance. So I do not know how guickly you 5 want to be starting your preparations, but we thought 6 you might be able to utilize the three days in starting 7 your plans. 8 If that is not a consideration, then as 9 long as we get Mr. Kennedy's proposal by the end of the 10 day we can come back Monday with our indications, if 11 that is more acceptable. 12 MR. TUER: You will have my proposal 13 later this morning, Mr. Chairman. 14 THE CHAIRMAN: Thank you, Mr. Tuer. 1.5 MR. FREIDIN: Mr. Kennedy advises that in 16 relation to the logistics, a decision first thing 17 Monday morning would be all right and he also indicated 18 that the Ministry's submission may be lengthy enough that you may want to take more than just the hour over 19 the luncheon break. 20 So if in fact you would reserve your 21 decision until Monday, then there is no problem with us 22 23 getting an hour. THE CHAIRMAN: Perhaps we will do it that 24

way. We will have Mr. Tuer's submission later today,

1	your submission later today and, frankly, we will have
2	any others that may come in, today being the deadline
3	that we set for those submissions, and then we will
4	come back on Monday and some time during that day make
5	the decision as to where we will go.
6	Very well.
7	JOHN EDWARD OSBORN,
8	KENNETH A. ARMSON, Resumed
9	CONTINUED DIRECT EXAMINATION BY MR. FREIDIN:
.0	Q. Dr. Osborn, when we left off
.1	yesterday you had indicated why you were going to
2	review or explain how operational cruises are done and
13	perhaps you could start off on that particular venture.
.4	DR. OSBORN: A. The question was posed
15	as to where and under what circumstances would
.6	additional information be required as a supplement to
L7	the forest resources inventory, and we listed a series
.8	of possibilities of where and why and how this could be
19	down and amongst that list was the suggestion that
20	operational cruising, in a formal sense, could be one
21	of the ways in which that additional information could
22	be collected.
23	And at the end of yesterday the inference
24	was made that as we describe this a process and there
25	was a statement as to what the bottom line was going to

1 come out of this was because the explanation will take 2 some time, so to give the Board some understanding as 3 to what I am trying to demonstrate as I go through this 4 process. 5 Q. Perhaps you could just indicate then 6 what is the first step when you decided that an 7 operational cruise is the type of supplementary 8 information that you want? A. All right. The first consideration 9 10 is to, in in statistical terms, define the population. 11 Q. And what do you mean by population, 12 Dr. Osborn? 13 A. We have to decide, for example, which 14 stand or which stands we are going to look at to 15 collect this additional information. We have to define 16 which particular parts of those stands may be of 17 interest to us. So, what is it that we are trying to 18 measure. And the typical example, the most common 19 example would be: We are trying to work out what 20 volume there may well be on 5, 10, 15 or a series of 21 22 stands. Now, just to exemplify that for a moment, 23 if we consider Exhibit 85 which was in a single forest 24

stand map for a part of the Red Lake management unit,

- the population of interest could be all the stands in
 this map sheet that are jack pine. That is an example
 of a population we might be considering evaluating or,
 more realistically, all the stands of jack pine in this
 map sheet that are rotation age and older.
 - Therefore, the choice of population, the definition of population have to be clearly stated so the person doing it who was doing the working the planning and the analysis knows exactly to what area physically and what group of blocks of trees we are alluding to, we are referring to.
- 12 So that is the first step.

- The second is having decided where and
 what we are going to look at, what will be the sampling
 unit that we select.
 - Q. And what's that, Dr. Osborn?
 - A. The easiest answer would be to say:
 What plots are we going to choose, what size of plot,
 what shape of plot, because if we are going to measure
 volume, which is one of several possibilities, but
 staying with the idea of measuring volume, we are going
 to not measure the volume of all the trees, we are
 going to take a sample in operational cruising and we
 need to decide what the unit is, what block of land we
 are going to measure these trees on.

1 And we will take several of these blocks 2 of land which are called sampling units. When we 3 talked about the FRI field procedure, we talked of 4 having a station with a prism counting the trees and we 5 described that that could have been done with a plot of 6 land or fixed radius around that centre. 7 Now, that's a plot. It could have been five metres in radius, 10 metres in radius, it could 8 9 have been square. Those plots constitute the sampling 10 units, the areas we actually go and measure the samples 11 upon. We need to know what shape, what size. 12 O. And, Dr. Osborn, when you set out a 13 plot like that, when you go to the plot of a given size and you take a sample there, does that involve looking 14 15 at each and every tree within the geographical area of 16 that plot? 17 A. If we were talking of the volume of all the trees, the answer would be yes and we would 18 come back to what was the population we were looking 19 20 for. If we were looking for the population of 21 jack pine stands on Exhibit 85 as previously described, 22

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we may have only decided to look at the jack pine trees

in those jack pine stands. So the definition of the

population in the first question is rather key to

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answer the question that's just been posed. 1 If you are going to look at all trees, 2 3 yes, we would sample all the trees. O. All the trees in the plots? 4 In the plots. If we were only 5 Α. 6 looking at the population of the jack pine trees, we 7 would only measure the jack pine trees. 8 0. Again, in the plots? 9 In the plots. Α. 10 Well, having determined what your 0. 11 population is and having determined what your sampling 12 unit is, what comes next? 13 The next decision is to decide on 14 exactly what unit of that population, what measure of 15 that population is of interest to us. And to translate 16 that into what practically does that mean, we could -17 and usually would, as just described - go and measure 18 volume of the trees. It doesn't have to be volume. 19 could, if we were interested, measure the weight, 20 biomass, of the trees. We could, if we were 21 interested, be measuring or estimating the grade or the 22 quality of the trees. So the unit of interest, the 23 measure of interest has to be specified. 24 Now, typically in the examples in

Ontario's operational cruise we are concerned with

1 volume.

Q. Now, Dr. Osborn, if you have gone out
there and you are actually out there in the field is
there any reason why you wouldn't measure everything?

A. Yes, and we come back in a way as to what we are out there for, let's make sure we know why we are out there. Hence, that first necessity to define exactly why we are out there.

everything, that becomes the objective and we have a set of objectives, we are not only out there to measure the volume, but the weight of the trees, the quality of the trees, the amount in proportion of the lesser vegetation and, as you can think, the operational cruise may have more than one objective, and in which case you have to be very careful how you define your population.

So one has to be somewhat careful that you don't send people out there and say let's measure what's on the plots without being more specific as exactly what it is they are after.

Having ascertained why we are out there and what we are looking for, the next decision - and this is all taking place in the thinking step up front in the office at this point in time - what is the

acceptable error. How accurate do we want our estimate 1 to be. Because this is a sample, operational cruise is 2 not a one hundred per cent measure of what is there, 3 and with any estimate, with any sample, the calculation 4 5 procedure will end up with a plus or minus value and it is a managerial decision as to what acceptable error 6 7 level you want to look for. And we will back at the end of this 8 9 particular section about that and explain the implications about that decision. 10 11 Q. Dr. Osborn, you refer to a plus or minus value. Plus or minus value in relation to what? 12 13 A. If we were looking at the volume of 14 the jack pine trees in the jack pine stand in that 15 particular unit, we will come back from that 16 operational cruise with: They are on average 10,000 17 cubic metres of jack pine trees in the jack pine stands 18 on that map sheet. The estimate will be 10,000 from 19 all the values we have taken and extrapolated to the 20 whole. 21 For the 10,000, we will come back with 22 there are 10,000 out there plus or minus 1,000; 10,000 plus or minus 500, 10,000 plus or minus 2,000, because 23 24 it is a sample, because we haven't tallied everything. 25 And if we were to go back out there the

1	ensuing day and remeasure a different sample, a
2	different set of samples in that same location we would
3	not come back with exactly the same answer. There will
4	be a variation between our estimates of the total on
5	day one and day two and day three and day four.
6	We could go back out there four times and
7	five times and six times and every single time we will
8	come back with a different approximation based upon the
9	samples taken of what was out there in total in the
10	population.
11	MRS. KOVEN: But you have done measures
12	of validity and reliability in terms of a method and
13	that must find its place in the objectives of the OPC?
14	DR. OSBORN: Yes.
15	MRS. KOVEN: Separate from doing the same
16	task again or separate from going or for some other
17	reason to look at it?
18	DR. OSBORN: Very much so. Statistical
19	mathematics will let us, from taking one sample,
20	estimate how precise we were, what is the actual plus
21	or minus value. And later on in here I will give you
22	some values that typically in Ontario exist to indicate
23	what does that mean in how many samples we should take
24	to be within certain plus or minus limits.
25	So statistical theory let's you take one

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sample and from that one sample work out some values 1 that said: I have been out there and I found 10,000 2 3 and because of what I have done and how I have done it, it is 10,000 plus or minus 500. 4 5 So, ves, the mathematics lets you do that with going only once rather than five times, but you 6 7 still - every time you go there, you are still going to 8 end up with something that is plus or minus. So before 9 you go there you have to decide how precise do you want to be. It all comes back to the objective. 10 11 If you are looking for something that is 12 in a tight supply or in a specialized product, you may want to be plus or minus two per cent and, as you will 13 14 see later, you will pay to find that. 15 If you can afford to be plus or minus 10 16 per cent, that will be far fewer plots, far smaller 17 sample and a far cheaper operation, so there is a 18 tradeoff. 19 MR. FREIDIN: Q. And later in our 20 evidence will you be giving examples as to when you may 21 want to be plus or minus two and when you may want to 22 be plus or minus ten? 23 DR. OSBORN: A. Yes, the applicability 24 of how you make that decision will be spoken to later.

You have to make a decision up front as to what error

1 you are prepared to accept because the next step --2 Q. Before you go into the next step, 3 just so at least I am clear on this, is there any 4 standard - when you are doing an OPC, is there any 5 standard as to an acceptable error? 6 There is no across-the-board standard 7 that says in doing any form of cruise I must be within 8 plus or minus 5 per cent. The choice of what that 9 value should be will depend managerially on the local 10 circumstances. 11 If I have got a tight wood supply and if looking for special product it may behoove me to be 12 13 plus or minus 1 per cent. I have got a situation where 14 I cannot afford a large error. 15 If I am working in an operation where the 16 good supply currently from the area is large in 17 relation to the apparent demands on the resource, I can afford to have an error that's plus or minus 10 per 18 cent because the magnitude of that error is not going 19 20 to seriously affect the wood supply for the apparent demands being placed on the resource. 21 22 So this is a managerial decision. All right. I am trying to think of analogy in real life 23 where it really behooves one to know exactly how many 24 people there are in a town versus when an estimate will 25

1	do.
2	Do I need to know exactly how many males
3	there are in a town to assess what the school program
4	is, or can I afford to have an estimate. So there is a
5	common sense application in real life here that the
6	manager has to translate into: In my area, for my
7	objective, do I want to be precise or less precise.
8	And it has to be ascertained and it is a managerial
9	decision up front, because of what the implications are
10	in the first step.
11	THE CHAIRMAN: But you cannot be precise
12	in any case to the extent of being absolutely right.
13	DR. OSBORN: No, sir.
14	THE CHAIRMAN: So it always involves an
15	estimate.
16	DR. OSBORN: Yes. As you asked
17	yesterday and without measuring everything, and even
18	that is fraught with an error, okay.
19	MR. FREIDIN: Q. All right. Now, I come
20	to the point where you have indicated your unit of
21	interest and defined for yourself what is an acceptable
22	error. Is that when you then go out and have to select
23	a sample, how many sampling units or lots you are going
24	to have?
25	A. Not quite. We haven't got quite to

1 determining how many we are going to go find yet and, 2 having got the error decided, we need population 3 decided, we need to also decide which of the variety --4 and there is a variety of sampling schemes, methods we 5 would apply. 6 For example, we could take a subjective 7 sample and, as the word implies, we could go out or we 8 could look before we go out at the photographs and all 9 the map sheets and choose which locations, which 10 stands, which places in the stand we will go and look. 11 And it is a subjective sample that is taken in the FRI. 12 Quite deliberately we go and look for stands we think that are representative of the conditions, a subjective 13 14 sample. 15 THE CHAIRMAN: Like the type we are going to do in our site visit? 16 17 DR. OSBORN: I might analyze it afterwards, sir, to decide whether it was random or 18 19 whether it was subjective, okay. From the inferences you made earlier yes, sir, it was subjective. 20 THE CHAIRMAN: All right. 21 DR. OSBORN: As opposed to, to take that 22 one step further, a random sample. Now, what do I mean 23 by a random sample. 24 We come back to the thought of on Exhibit 25

1 85 the forest stand map, or a particular map sheet in Red Lake. The population could have been all the jack 2 pine stands on that map sheet, of which there may be 3 20, 30, 40, 50, I don't know. We could have given each 4 stand a number, in fact it has a number, and we could 5 have put those numbers in a hat - and we will work out 6 7 in a moment how many we draw out of the hat - and we pick at random out of the hat. This is random 8 9 sampling, somewhat a familiar concept. 10 Difficult to apply in forestry. We could 11 do exactly what I just described, number all the 12 stands, pick the numbers out at ramdon and we will find 13 some of the stands easy to find, easy to locate, easy 14 to get to and some will be far away. 15 So a random sample has some statistical 16 desires, but it has some practical difficulties. But 17 random sampling is possible, random sampling can be 18 practiced and, in some cases, is practiced. That is 19 the second of our list of possibilities and I am not 20 going to go through all of them, but let me lead into 21 the third one which is the one that foresters usually 22 use when, in essence, they do operational cruise. 23 And the third method of sampling is 24 called systematic. In a systematic sample, given our 25 population was the three stands outlined in black on

1 this document, given that was our population, and given 2 at this point in time we still don't know exactly how 3 many plots to take - and in the systematic sample, as 4 the name implies, we are going to systematically cover 5 the area with some form of grid. 6 Now, the practicalities of this are 7 immediately apparent. Having ascertained we can find 8 where we start, it is not too difficult to send the 9 cruise party out on a relatively regular fashion to 10 cover the area, a systematic type of grid. Commonly 11 practiced, not only in operation, cruising, but in 12 other forms of sampling. So at discreet intervals we will take, or 13 14 place the plots and the number of which is still yet to 15 be determined. MR. FREIDIN: Q. And, Dr. Osborn, on the 16 diagram that you are just drawing the locations of the 17 plots are indicated by little red circles; is that 18 19 correct? 20 Yes. Α. And the layout of the grid, you have 21 0. laid that out with red lines; is that correct? 22 23 Α. Correct. THE CHAIRMAN: Exhibit 94. 24 ---EXHIBIT NO. 94: Hand-drawn diagram illustrating 25

1	systematic cruise.
2	MR. FREIDIN: Q. And the areas drawn
3	with the black pen, I assume, indicate stands?
4	DR. OSBORN: A. Stand boundary equals
5	population.
6	MRS. KOVEN: Is the OPC, the system, not
7	constrained in the same way as ground sampling by the
8	accessibility of the plots or stands?
9	DR. OSBORN: Yes. But coming back to the
10	operational cruise is usually done to get supplemental
11	information for those areas where there is going to be
12	some activity in the next 1, 2, 3, 4, 5 years.
13	We will not do OPC if you remember in
14	yesterday yesterday we described the entire
15	management unit and we talked about supplemental
16	information for a subset of the total.
17	Here, for the next five years, we are
18	planning some operations, not across the entire
19	management unit, and in that subset area, it's smaller,
20	typically we were thinking of a cutting operation
21	either actual and/or planned access is already given to
22	this location.
23	So we don't have the dilema in the entire
24	unit the FRI has of: How easy is it to access the
25	entire area, we now have a discreet area. It is not

1 usually this nicely clumped in a corner, a discreet 2 area but usually by this time there is some degree of 3 access to that. It is still a problem, yes, but less 4 so. 5 So we can relatively easily and, in an 6 operational cruise this still may be flying, we can't 7 find the start, and then we will go through the 8 population through the forest. 9 So the systematic is a layout on a grid 10 basis and I won't mark this, but you could imagine, I 11 could have divided the whole population into little 12 cells, all the size of my plot and randomly selected 13 which of those cells, plots would come off the total. 14 So you can imagine how random could have come from completely randomly selecting plot 7, plot 15 29, plot 44 on some grid basis. A systematic frame is 16 similar, except now our plots are chosen that it is 17 relatively easy to track -- to go from one to the 18 second to the third to the fourth in a pragmatic 19 20 fashion. 21 THE CHAIRMAN: Dr. Osborn, why would 22 access be a problem for a small number of people, say two or three - I do not know how many would do these 23

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DR. OSBORN: A crew of two usually, sir.

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operational cruises.

THE CHAIRMAN: Okay. A crew of two to go 1 almost anywhere by flying in by, say, helicopter 2 landing somewhere and just trekking over land to where 3 you want to actually do the sample? 4 I mean, what is the major problem with 5 6 access? 7 DR. OSBORN: It is not a major problem, What you just described is exactly what could or 8 does take place. In fact, because as Mrs. Koven has 9 10 asked, these areas are already accessed you may well be 11 driving. It merely is that that takes time, takes 12 money and the step that you went beyond was: Having got to the location, then the access to the start point 13 of the sample - I almost reserve judgment until you 14 15 come back from your field trip, sir, and depending 16 where you go as to how easy you find and without -- in 17 all honesty, is this possible? Yes, it is done. It 18 merely is a point to be of concern because it does take 19 time and, therefore, it costs money. 20 And so coming back to Mrs. Koven's 21 question if you put the sample in an area that has a 22 start point from where you put the grid in, somewhere 23 in and some way in, it is going to take time and effort 24 to locate it. And, in fact, a point I will raise later 25 will come back to some difficulties associated with

1	this, not a major point, it is a piece of the story.
2	MR. FREIDIN: Q. On some occasions do
3	the crew that are going out and doing the operational
4	cruise, do they actually go out into the bush and camp
5	out and stay there for lengths of time?
6	DR. OSBORN: A. With operational cruise
7	at the moment within Ontario I am not sure, but I would
8	hazard a guess the answer would be no, in operational
9	cruise. In the FRI this is certainly the case.
10	There are occasions when the FRI
11	locations are such that, in fact, we are out two,
12	three, four, five, days. But the operational cruise,
13	again, for reasons explained typically we are into and
14	looking in an area where there already is some form of
15	access.
16	I am not sure operationally,
17	district-by-district, but I would hazard a guess at
18	most we know we've got a day's event for a part of the
19	story and we are back the next day in the truck and
20	we're in the bush again. Again, in practicality:
21	Where am I in relation to the cost of traipsing to and
22	from.
23	Three methods I have briefly described:
24	Subjective, random, systematic. Depending on the
25	choice of methodology, there is whole set of

mathematical procedures to take the error and the 1 2 population of concern, work that up in a numeric way to 3 ascertain how many plots. For the sake of continuity at the moment 4 I want to leave the actual arithmetic of that until 5 later and to keep the flow going let's ascertain we 6 7 have gone through this, we have decided we need 25, 50, 8 however many at this point in time. 9 Q. Now, what training is necessary to be 10 able to perform an operational cruise properly? 11 Two or three facets are immediately 12 necessary. We have just reached the stage of deciding 13 how many plots and where we are going to take this. 14 Now, the next step is to send the people out to do the 15 work as opposed to ... 16 The people have got to be able to 17 literally find where they are going, map and 18 photograph, some knowledge of how to use maps, 19 photographs and compasses, if you like. In a phrase 20 sort of bush knowledge, for which the next is: How do 21 we use the map and the compass and the photograph. 22 If we stay with Exhibit 94 and this 23 systematic grid, so we have now found where we are 24 supposed to be on the ground as was marked on the map

or the photograph. Some time that is more of a

challenge than you imagine and you try and find a start
point that is pretty often on the photograph, some
distinctive tree or bush or jog in the road, to start
the cruise.

And then if we follow the model of a systematic survey as exemplified in 94, we are going to follow through some compass course our distance measure to be where the centres of the plot would be, which is analogous to the procedure we did with the 10 stations in the FRI: We find a compass point, it's already pre-worked out, we follow the compass course, we measure the distance to put in where the plots have been pre-planned.

work. We get to the plot, we then need some silvicultural forest mensuration skills, we need to be able to identify the species. If we stay with our volume-type example. We need to know how to use the various tools and we have talked about and demonstrated the height-measuring instruments and when we are doing an operational cruise for involve we will typically measure diameters - and I talked of diameters at breast height - a diameter tape, how do I use it.

As an example, how do I use it, what do I mean? So with the diameter tape, I am going to take

the diameter of the tree at breast height. Now, if I

am not very careful how I do it, I could put the tape

on at an angle or I could be rather clumsy in whether

or not I was standing on a log. A whole range of

practical pieces that means you are sloppy in how you

take these dimensions, take these measurements, you are

wasting time and money.

- So the staff have to have skill in using the instrumentation that goes with the process. So in the actual plots I record, if I stay with the volume-type example, I will record these values. And so the staff have to know how too use the tool, use the trade, be able to tally correctly, and all of that is a necessity, again, before we have actually set foot in the forest.
- Q. In the example, you were saying that if you stayed with the volume-type example, if you are in the bush, is the way to measure volume with the tape -- is that the only way of doing it, or is there a more direct way of measuring volume?
- A. Okay. This comes back to what was the objective, what were we looking for. If we were looking for measuring the volumes of the trees, for example, of jack pines in those stands, then you could think: Why don't we measure the volume of the trees.

1 There is a pragmatic problem here. 2 Forgetting the idea of cutting them down, 3 because that is not where we are at, that is going to 4 come a year later after we have made this estimate, how 5 can we measure the volume of the trees standing up. 6 And it is possible, there are instruments that will 7 enable you -- there are instruments that would enable 8 the people doing the cruise to take -- to actually 9 measure with the instruments - and they are called 10 dendrometers - to measure the diameter of the tree and 11 the location of that diameter above the ground. 12 So you could evaluate -- actually it is 13 done through angles, we are talking of like that 14 height-measuring device. It is a combination of 15 estimating the diameter of width in conjunction with the angle that we are looking at up and down the tree. 16 A dendrometer is essentially those two characteristics. 17 So with a dendrometer we can estimate how far from the 18 ground that first measurement is and the dendrometer 19 will enable us to estimate the diameter, 20 So from a remote location with the 21 22 dendrometer we can estimate the length of the logs as if you were cutting it down, but it is still standing, 23 and at each of the ends of the logs the diameters. 24

25

So if you cut the tree down, you cut it

- 1 up into logs and you measure the length of each log and the diameter and work out the volume as if it is a 2 cylinder or paraboloid or whatever other 3 quasi-cylindrical shape logs are supposed to be. 4 You can do the same sort of thing and 5 6 leave the tree standing with a dendrometer. 7 O. In the case of the dendrometer it is 8 an estimate? 9 In the case of the dendrometer you 10 are measuring the angle to -- yes, you are not actually 11 going and measuring the length of this log. The device 12 is providing you with a measure actually of that as 13 done by an optical instrument. And same as the 14 diameter, you haven't actually gone to a diameter tape 15 60 feet up the tree, you have let the device look in 16 such a way that it looks up this column and because of 17 the angular measurement of the device you are making a 18 projection, an estimate of what diameter do I get 60 19 feet up the tree.
 - So this is possible. It is not done in conventional operational cruising because of the time and the cost of so doing. This is very time-consuming. And personally having done this, this is typically an R&D approach, but the question was: If you are going to measure volume, why don't we actually go and

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1 measure -- we're looking for volume, why don't we go 2 and measure volume. 3 Q. Before you go on, what do you mean by 4 R&D approach? 5 Research and development. So when 6 research work is done, careful measurements 7 tree-by-tree are required, then we will actually use a 8 dendrometer to make a rather more precise estimate of 9 the volume of individual trees. 10 THE CHAIRMAN: Dr. Osborn, would you mind putting on the drawing the instrument itself which is a 11 12 dendrometer so it is with that particular sketch and 13 mark it Exhibit 96, please -- sorry, Exhibit 95 I guess 14 we are up to. 15 ---EXHIBIT NO. 95: Hand-drawn sketch by Dr. Osborn showing dendrometer. 16 MR. FREIDIN: Q. If I could just go back 17 for a moment. Dr. Osborn, when you were up here using 18 19 this post as your tree and you took the tape out, it appeared to me that you were measuring the 20 circumference of the tree. 21 DR. OSBORN: A. Correct, that is what I 22 23 did measure. How do you get the diameter? 24 Q.

Α.

25

Ah, if you looked a little closer on

1	the tape - and you couldn't see from where you are -
2	the units, the units on this particular tape are those
3	that measure, approximate the diameter. They are the
4	units that have included the effect of Pi in the
5	calculation to be mathematically precise.
6	They are units that are long the one
7	centimetre value on the tape has taken the
8	circumferential value with Pi to equate to what the
9	diameter value would be. So the tape is graduated, not
10	in one-centimetre measurements in a linear sense, but
11	in a circumferential sense presupposing the object is
12	circular, which is another possible source of error.
13	If I apply a diameter tape to a tree that
14	is not perfectly cylindrical but is very, very oval in
15	cross-section, this is not a precise measure of the
16	diameter. But then, again, if I cut the tree down and
17	tried to measure the diameter of an elliptically shaped
18	tree, what is the diameter.
19	We have a good example right there of a
20	measurement source of error when we are trying to
21	estimate volume as if it is a perfect cylinder.
22	Q. Once you have eventually done those
23	measurements, what is the next step?

volume, we measured volume. No, we don't do that, we

A. We were talking of we are looking for

24

1 are looking for volume but we don't actually go and do 2 the sort of device I talked about with a dendrometer. 3 In fact, what do we do, is we will use a 4 height-measuring instrument like the clinometer that was shown before. So we will estimate. 5 6 If we come back to Exhibit 95, we will 7 estimate with a different kind, a clinometer, a 8 height-measuring device - there is a range of technical 9 names, it doesn't matter - a height-measuring device to 10 have a measurement of the height of the tree. We will 11 also measure with the diameter tape the diameter at 12 breast height only and they are the two values in 13 measuring volume in an operational cruise that are 14 selected. 15 That is certainly the case in Ontario, with one comment. If the objective was to ascertain 16 17 how many trees we had out there that were going to go 18 through the example described yesterday of a veneer mill and, in a veneer mill we were looking for a 19 product that had no branches or no defect we may, in 20 that case, have the tally people make sure they marked 21 which trees had defect and which didn't. 22 So, again, measuring volume, height and 23 diameter we come back and make sure you know what you 24

really wanted because when the crew comes back, if you

1	can't separate which were the trees with or without
2	defect and then you remember that really I wanted it
3	for this purpose, you have got a source of error and
4	now you have got to decide what am I going to do about
5	it.
6	So you have to know really much up front
7	exactly where you are going. Volume, typically, height
8	and diameter of the required trees in the objective.
9	Q. If you have got those measurements,
10	the diameter at breast height and the height and, as
11	you indicated, you are looking for volume, what do you
12	do with those measurements to derive your estimate of
13	volume?
14	A. We then use a tool out a forest
15	mensuration, a drop, we use a table called a tree
16	volume table.
17	THE CHAIRMAN: Mark that Exhibit 96,
18	please.
19	MR. FREIDIN: Exhibit 96 is a hand-drawn
20	chart entitled: Tree Volume Table.
21	EXHIBIT NO. 96: Hand-drawn chart entitled: Tree Volume Table.
22	volume lable.
23	DR. OSBORN: A tree volume table is a
24	table that will typically show, for a range of diameter
25	at breast height values, values that we have measured

1 with that tape, the diameter tape that we just 2 described for different heights. 3 Yes, sir? 4 MR. MARTEL: Did you say four? 5 DR. OSBORN: Ah, f-o-r not f-o-u-r, sir, 6 sorry. 7 MR. MARTEL: Okay. 8 DR. OSBORN: So for a range of diameter 9 classes, a range of diameter values, on this example, 10 20, 25, 30 centimetres, or a range of height classes, 11 which in this case are 20, 30, 40, typically metres, off that table are a set of volumetric values as shown 12 13 in the body of the table, 10, 14. 14 So the shows that, in this case, a tree 15 of 20 centimetres at DBH and a height value of 30 16 metres, would have a volume of 13 cubic metres. actual numerics come out of my head - whether they are 17 18 right, wrong or even logical, I don't know - but the example is the volume table -- the tree volume table 19 20 shows volume values by diameter and height class. Where did it come from? 21 A whole series of measurements have been 22 taken across the province to produce what are a set of 23 tree volume tables, and so this set of relationships: 24

Diameter, height, volume has been evaluated and worked

1	out and the volume values can be derived in a graphical
2	sense or can be derived in a mathematical sense, it
3	doesn't matter, you end up with either a table or an
4	equation with that relationship.
5	THE CHAIRMAN: Are they species specific?
6	DR. OSBORN: Yes, sir, very much species
7	specific. And very much species specific, if I turn to
8	Exhibit 95, we have measured the height and we've
9	measured the diameter at breast height, but the species
10	will vary in the shape.
11	If you think that the cross-sectional
12	area and the height determines the volume of a
13	cylinder, so if we measure the cross-sectional at the
14	bottom and the height, we have got the volume of a
15	cylinder.
16	But that's not what we have got in the
17	tree. We have some both neiloid, paraboloid and
18	conoid type device all wrapped up in a bundle which
19	gives people making volume tables a few nightmares.
20	The shape, the way the tree tapers is species specific.
21	So in answer to your question, the tables
22	will certainly be species specific because the way the
23	tree goes from diameter to breast height up to that tip
24	will vary, the shape.
25	MR. FREIDIN: Q. Just so there is no

1 question. When you are measuring or estimating the 2 volume, is it the volume of the stem of the tree or 3 does it include the branches? What exactly are you -- what part of the 5 tree are you measuring the volume of? 6 DR. OSBORN: A. As exemplified in 7 Exhibit 95, I am measuring the stem of the tree, the 8 stem of the tree from either ground level or some stump 9 height, again, in the specifications of the cruise. I 10 am measuring the stem of the tree, in this case in my 11 example, to the tip but with no connotation, no 12 connection, no measurement of the branches which was 13 the question posed. The only reason I asked you is that 14 15 the stem in that picture looked a lot like a conifer tree, that's the only reason I asked. 16 And to take that one step further, if 17 this was a hardwood tree, poplar and white birch in the 18 boreal it is not so bad, their shape is not unlike 19 this, but as you move into things like the maples there 20 will be more branching, more massive branching in the 21 body of here and the assertion of what height and where 22 23 do the branches -- where does the main stem stop, becomes a difficulty. 24

25

We have taken the dimension, we have

1 tallied the dimensions, we have recorded liameters, heights, species, whatever we were asked to do, we 2 3 bring the values back, and the next step when you have 4 brought the values back comes back in a way to Mrs. Koven's question of: We work up the statistics and you 5 6 end up with what you are looking for, how much volume 7 is out there in the total area, but you end up with that estimate and some additional paramaters because of 8 9 the statistics that let's you come back and say: I 10 have got 10,000 cubic metres out there, plus or minus 500, 1,000 whatever the value is that the calculations 11 12 of those samples enable you to ascertain. 13 So there is a piece of mathematics, 14 statistics that goes with this process. When you come 15 back with the answer, how much have I got out there, 16 but you come back with the answer plus some feeling, 17 some knowledge, some degree of confidence as to what that value estimate is. 18 19 Q. When you say what that value estimate 20 is, what are you referring to? 21 We have asked and we decided we 22 wanted to find out the total volume of jack pine in the 23 jack pine stands. So we come back from the sample, 24 heights, diameters, we go into this volume table, we

have got the volume of each tree, we know the volume of

each tree, we know how many trees on the sample and, for the moment, let's presuppose the number of plots that we took was a one per cent sample of the total area. We didn't look at the whole area, we took samples. And let's presuppose just for the moment that we took one per cent. We come back and on the actual area we measured, we have got 100 cubic metres and we added up the volume of all the trees, the total trees we measured all added up together were 100 cubic metres.

cubic metres measured. We take that sample and we say:
But that's only one per cent of the area. We willwould
extrapolate the one per cent as a sample on the total.
So our 100 cubic metres are multiplied in that example
by 100. The whole background and rationale of
sampling, be it forestry, be it any other part of human
life, you take a piece of the story and you extrapolate
it.

The way you do the sample, you do the sample in such a way that, as best you can, what you take is a true sample, a true sample of the whole population out there.

O. And could you describe then the

A. We have come back with some numbers 2 and I am now going to describe a very simple equation 3 of an example that is applied in a random sample, it is 4 in statistical textbooks, and I want to use this 5 6 example just to try and demonstrate a couple of things 7 without trying to get in any great length and weighty detail about arithmetic and mathematics. 8 9 So I am taking something that is a random 10 sample which is relatively applicable to systematic, which is what we do - and statisticians argue about 11 12 this forever - just to walk through as to what are the 13 meaning of some of those numbers we have come back 14 with. 15 The equation that I have written states 16 that: N (big N) is equal to T (2), times CV 17 (2), divided by E % (2): 18 So the number of plots, which is N - N is 19 the number of plots - can be evaluated, can be worked 20 out - and this is back in the office before we went -21 in a simple random sample from a formula that uses T (2) and CV (2) divided by the E % (2). 22 23 What are the components of the equation? 24 T for the moment is a constant and we will come back to 25 it, but we will skip it for a moment. CV:

1

estimate?

1 Co-efficient of variation, what's that? It is a 2 measure. 3 The co-efficient of variation is one of 4 several statistical measures of, within the room the 5 weight or size or age of every person is different; 6 there is a variation within the population of people in 7 the room, a variation in one particular paramater. In this case we could take age. So within the room people 8 9 vary in age. Big deal. You could measure the 10 variability in the range of ages in the room by two or 11 three statistical measures, one of which is the 12 co-efficient of variation. It is just a measure of how 13 diverse our population is. 14 So to stay with that idea for a moment, 15 the bigger the co-efficient of variation the more 16 variable the population, the more different the 17 individual pieces are in the room. If we had a class of Grade 10 students in 18 19 the room, the variability in age would be low. With the population in the room today, the co-efficient of 20 21 variation of the age would be high. So co-efficient of 22 variation is a, one of a set of estimates describing 23 variability.

equation, E %, was our acceptable error that we spent

24

25

The other major component in the

- some time with before, the level at which we decided we were prepared to accept our estimate. Did we accept it plus or minus 5 per cent, 10 per cent, and it is the 5 or 10 per cent that goes into this equation, the acceptable error.
- Q. If it is plus or minus 5 per cent and I apologize if I have asked this before plus or
 minus 5 per cent of what?

A. Plus or minus 5 per cent of either the average or the total. In the example we were looking for, we were looking for what is the total volume of jack pine in the stand, and the error could be expressed as a percentage of the total. I want to go and measure the total jack pine, but I am prepared to accept the total plus or minus 5 per cent.

I could have gone and asked where I want to measure the average jack pine plus or minus 5 per cent, whatever I am looking for - total is the simplest example - I am prepared to accept by taking that number of samples an error that will range -- the value of the estimate I get will range somewhere within plus or minus 5 per cent of what I actually go and measure.

Bear with me for a moment. You come to reflect a little bit: What does this equation give us some inferences about, what can we see out of this

- 1 equation in a degree of logic as it affects the number 2 of samples. The number of samples obviously will 3 become bigger if the values on the top of the line 4 become bigger. The bigger the co-efficient of 5 variation, the more the variability, the more the 6 number of samples I have taken. 7 Forgetting this being a constant, this 8 staying the same, for 5 per cent error this number is 9 getting bigger and bigger and will increase. And this 10 has been said before, the more variability of the 11 forest out there the greater attention you have to pay 12 because of to get a right answer. 13 So if you are out into a piece of the forest that is incredibly variable, there is a very 14 15 great diverse species composition and you are looking 16 for the volume of it, you may have to take more samples 17 because the co-efficient of variation will be large. 18 And this is inherent with any statistical sample. 19 If I come back to my analogy of the age 20 in the room: If I wanted to measure the average age of the people in this room and I wanted to be right, plus 21 or minus five years, I would probably have to measure 22
 - two years I would have to measure or take a sample that

most of the people in the room. If we had a class 10

in the room, to get a right answer plus or minus one or

23

24

So the co-efficient of variation has a 2 dramatic effect in this equation on the number of 3 samples. 4 What about the error? What implications 5 6 do I get out of that, without even worrying about the numbers for a moment, just logic. 7 The smaller I make this number, the 8 9 smaller, instead of accepting a plus or minus 10 per cent I demand plus or minus one per cent. Ten squared, 10 I am dividing by a hundred, one squared I am dividing 11 12 by one. The smaller I make the acceptable error, the 13 larger will be the number of samples I have to take. 14 If I make the divider small, like one, 15 plus or minus one per cent, this will be large. If I 16 make the divider large like 10 squared, plus or minus 17 10 per cent, it will make the number of samples 18 smaller. 19 So when I go out there I really need an 20 answer that's close to the truth, I need it to be very 21 precise, an error of plus or minus or 1 per cent, I am 22 going to have to take a large number of samples in 23 comparison with if I am prepared to accept plus or 24 minus 10 per cent and. In which case. The number of 25 samples will be smaller. There is a tradeoff.

was far smaller.

1	And this is really why the thinking
2	through of what do you want and are you sure you are
3	prepared to accept at that level is key because it has
4	an impact on how many plots do I have to go and
5	measure.
6	So this equation is a simple random
7	sampling determining how many plots is really driven by
8	two conflicting factors. The more variable our forest,
9	the more we have to take plots; the more demanding we
10	are in managerial requirements, the more we have to
11	take plots.
12	So there is a real tradeoff required in
13	thinking about this equation there.
14	Q. Is there a co-efficient of variation
15	for trees in stands within the Province of Ontario?
16	A. Yes, there is. The forest
17	mensurationist in the Ministry of Natural Resources who
18	has been analyzing these sorts of data for some time,
19	has a ballpark gut reaction now, without doing a sort
20	of analysis across the whole province, a gut reaction
21	now of typically in Ontario what sort of values do we
22	get in co-efficient of variation.
23	So I am going to present a number that is
24	an overall global average. Individual areas will be
25	much smaller in co-efficient of variation, certain

1 areas may be much larger in co-efficient of variation, so I am going to present a number - actually two 2 numbers - that typically describe what is the overall 3 4 average in Ontario to exemplify, just to go through 5 some arithmetic to demonstrate a couple of points, 6 so . . . 7 THE CHAIRMAN: Dr. Osborn, would you mark 8 that Exhibit 97, please. 9 ---EXHIBIT NO. 97: Hand-drawn diagram depicting equation of co-efficient of variation. 10 11 MR. FREIDIN: Perhaps you could mark this 12 document as the next exhibit before you give your 13 evidence. 14 DR. OSBORN: 98. 15 What I would like to do is, therefore, 16 take this overall provincial average estimate for the 17 co-efficient of variation and go through the mechanics 18 of the arithmetic to illustrate some impacts, some 19 effects of changing both the co-efficient of variation 20 and the acceptable error. THE CHAIRMAN: What will you call Exhibit 21 22 98, that particular equation? 23 DR. OSBORN: Ontario data estimate. 24 ---EXHIBIT NO. 98: Ontario data estimate. 25 DR. OSBORN: So far in this discussion I

1	have jumped over what T is. I am very tempted to
2	continue to jump over what T is.
3	Let me state at the moment it's a
4	constant and at the moment, for the sake of the
5	arithmetic, let me give you that the value is two, T
6	equals two, and I will come back and explain. So at
7	the moment, for the arithmetic, and let's take the
8	value as two.
9	The co-efficient of variation in Ontario
10	typically found is something in the order of 40, if we
11	are talking about volume in cubic metres per hectare on
12	a stand-by-stand basis.
13	So within stands in Ontario, within
14	stands, the variability between the volume of the trees
15	within a stand, the individual tree's volumes vary as
16	worked out with what co-efficient of variation means to
17	a value of 40. If they were less variable, the number
18	would be smaller; if they were more variable, the
19	number would be larger. Cubic metre per hectare
20	variation on a tree basis.
21	And let's assume for the first arithmetic
22	example we take our E per cent of plus or minus five
23	per cent. And if we go through the arithmetic of:
24	$2(2) \times 40(2)$
25	5(2)

1	our T squared of four, co-efficient of variation 40
2	squared, coming to 1600, our five squared, our error
3	per cent at five per cent coming to 25, we end up with
4	an arithmetic answer of the number of sample plots is
5	256.
6	What does that mean? If we are looking
7	for volume on average in Ontario, if we are looking for
8	volume at the stand basis, at the stand level,
9	typically in Ontario, going through that calculation
10	procedure, the number of sampling plots is 256.
11	MR. FREIDIN: Q. That is if you want a
12	margin of error of plus or minus five per cent.
13	DR. OSBORN: A. that's correct.
14	MR. MARTEL: Is that for all species?
15	DR. OSBORN: Yes, sir. That is typically
16	as far as I understand from the mensurationist, the
17	co-efficient of variation all species combined in gross
18	total volume on a stand-by-stand basis.
19	So that's the sort of arithmetic one can
20	go through in the office before one goes out, given
21	that one knows what the co-efficient of variation is
22	and the managerial decision on what the error you are
23	prepared to live with.
24	Just to step sideways for a moment.
25	Exhibit 85, if that really was the area you wanted to

1	do the sampling in, you would need to have some
2	estimation of, for that area, what was the co-efficient
3	of variation. And the local manager would have
4	essentially three choices how to find the answer.
5	The first is the calculation done in the
6	office before he goes out, he could assume this was
7	exemplified by the Provincial average. The second is
8	he could have done, or she could have done, or there
9	could have been previous estimates of operational
10	cruise in the same or similar areas and when you have
11	done that cruise you can come back and calculate what
12	that value was.
13	And the third opportunity that exists is
14	to go and do a preliminary: Let's have a quick check
15	in the front edge of the population, almost a
16	mini-subsample to try and determine what the
17	co-efficient of variation is.
18	There is a range of options to try and
19	get an approximation before you seriously do the sample
20	of what that value is. What you need to know is
21	without it, you can't work out how many plots you
22	should take.
23	MR. FREIDIN: Q. Now, Dr. Osborn, what
24	is the typical plot size for doing operational cruises
25	in Ontario?

1	THE CHAIRMAN: Exhibit 99.
2	DR. OSBORN: Thank you, sir. You have
3	the tally sheet.
4	THE CHAIRMAN: The master one anyway.
5	EXHIBIT NO. 99: Hand-drawn diagram depicting equation factors to achieve plus
6	or minus five per cent error.
7	
8	MR. FREIDIN: Q. So could you advise
9	then what is the plot size for is there a typical
10	plot size for OPC in Ontario?
11	DR. OSBORN: A. Yes, the typical plot
12	size, it will vary with the age and sizes of the trees.
13	The typical plot size is a tenth of an acre which is
14	approximately .04 of a hectare.
15	Now, so a tenth of an acre is a typical
16	plot size. If we remember, we go out in here and we
17	put in a plot centre, much like the FRI cruise, in a
18	way we have a plot centre and around that plot centre
19	we are going to measure the trees in an area and we
20	will keep it simple at the moment, in an area that is
21	bounded by some artificial boundary whereby the total
22	area of all the trees we are looking at is
23	approximately a tenth of an acre.
24	Q. Now, if you require, as I understand
25	it from the earlier example or exhibit, if you require

1 256 plots per stand to obtain a plus or minus of five 2 per cent reliability or accuracy, what area would you 3 have to measure if you are doing an OPC using the 4 typical plot size? 5 A. In going through the arithmetic, 256 6 plots each plot .11 acres in size - if I state the 7 Imperial for a moment- so the total area that is 8 actually being measured from the sample is 25.6 acres. 9 So the total area on which I count, I measure heights 10 and diameters of all the trees in those 256 plots, if 11 we put them all together, we would end up with actual 12 measurements on 25.6 acres. 13 Q. Do stand sizes vary in Ontario? 14 A. Yes, they vary considerably, and a 15 sort of rapid perusal of Exhibit 85 will indicate that stand size in Ontario is incredibly wide and ranging. 16 Q. Are you able to approximate the 17 average size of stands in the boreal forest? 18 A. Given a couple of hours' computer 19 time on the FRI database in Toronto, I could calculate 20 21 it for you. But the value approximates - and this again is from discussion and dialogue with local 22 foresters: Typically in your unit, what have you got, 23 what do you think the value is. So typically the value 24

runs around a hundred acres.

1	There are stands that are much larger
2	than that and there are stands that are much smaller
3	than that but, for the sake of this discussion at the
4	moment, I want to use the number of a hundred acres
5	with no statement that this is in any way, shape or
6	form necessarily the average in Ontario. I have not
7	calculated it, so I do not know the exact. It is a
8	hundred acres. But for the sake of this example, it i
9	running in and around that value.
10	Q. You are saying, is it running in and
11	around that value in reality, but you can't be precise
12	A. As far as I know from discussion and
13	dialogue, that is the general feeling I get back, but
14	given under oath, I am not going to come out and say i
15	is a hundred acres in Ontario.
16	Q. All right. Now, if you measure for
17	plus or minus five per cent on this average size stand
18	and the area that you have to measure is 25.6 acres as
19	indicated, what would your sample percentage be?
20	THE CHAIRMAN: Exhibit No. 100.
21	EXHIBIT NO. 100: Hand-drawn diagram depicting
22	sample per cent for plus or minus five per cent, N equals 256.
23	THE CHAIRMAN: Ladies and gentlemen, we
24	have reached a milestone, we are up to a hundred.
25	The Board is going to propose that when

1 we reach a thousand, if and when, by the end of this 2 hearing that everybody in this room will be invited to 3 a party to be hosted by that party that submits the one 4 thousandth exhibit. 5 MR. FREIDIN: Could we figure out the probabilities plus or minus of that being the Ministry, 6 7 seeing as the Ministry gets the price. 8 THE CHAIRMAN: If it is you, you pay. 9 MR. FREIDIN: If it is the last exhibit, 10 I will be happy to. 11 DR. OSBORN: So the exhibit is entitled: 12 The sample per cent for plus or minus five per cent, N equals 256. 13 14 So for that piece of arithmetic the area measured that came from Exhibit 99 was the 25.6 acres 15 and the entire 25.6 acres from all those plots we have 16 17 measured the trees. If the average stand size is a hundred acres, the arithmetic shows that the per cent 18 sample is running at approximately, approximately equal 19 20 to 25 per cent. Now, with that set of calculation, with 21 that co-efficient of variation, with that desired 22 management precision, given the average size of the 23 stand, we are talking of operational cruise, on a stand 24

basis, that necessitates 25 per cent sample.

1 MR. FREIDIN: Q. And could you advise, what is the practical effect of having a sample 2 percentage of that magnitude? 3 DR. OSBORN: A. If I want to translate 4 it, if you like, into almost Australian lay terms, it 5 6 is measuring every fourth tree. 7 Q. Measuring every fourth tree in what 8 area? 9 In the entire area we looked at. So I am going in to my 10 or 15 or all my jack pine stands 10 11 on that map sheet, if you like in theory, and I am 12 walking through that entire jack pine forest and I am 13 in fact measuring every fourth tree. 14 In the hundred acre stand? 15 In the entire population. That is Α. 16 not in the hundred acre stand, that is in the entire population of however - 1, 2, 3, 4, 5 stands - but in 17 18 that 100 acre stand I am measuring every fourth tree 19 and in the next stand I am measuring every fourth, and in the next stand I am measuring every fourth tree, if 20 21 I wish to have a volume estimate that is plus or minus five per cent for the individual stand. 22 23 Q. Now, if you do a typical operational 24 cruise, a typical OPC, can you advise what the sample 25 percentage is?

1	A. In Ontario?
2	Q. Yes.
3	A. Okay. Again from discussion with
4	field foresters and from discussion with the forest
5	mensurationist, the sort of operational cruise
6	percentage taken in Ontario at the present is in the
7	order of two to three per cent. One to two to three
8	per cent. It is in that order, as opposed to the
9	number I have just described.
10	Q. And taking the middle number, two per
11	cent, if you had a two per cent sample, how many trees
12	would that require be measured?
13	A. If I come back to that lay
14	translation, as I walk through my stand I am, in
15	essence, measuring every 50th tree as opposed to every
16	fourth tree.
17	Q. So can one conclude then that with
18	the sample percentage used in the OPC, the accuracy
19	would be could you indicate what the accuracy might
20	be in relation to the plus or minus five per cent that
21	you have indicated you would get if you took 256 plots?
22	A. Two per cent sample, taking the same
23	co-efficient of variation, plus or minus acceptable
24	error, is going to be larger. We expect to find if we
25	take that degree of sample an error that is in excess

1 of five per cent level on a stand basis, given the co-efficient of variation of where that stand is 2 3 brought in. 4 Q. And are you able to indicate how many 5 plots you would need if you wanted to have a plus or 6 minus 10 per cent? 7 ---EXHIBIT NO. 101: Hand-drawn diagram depicting error of plus or minus 10 per cent. 8 9 THE CHAIRMAN: Before we go into this, 10 Mr. Freidin, can we take a break at this time and then come back to this example? We will break for 20 11 12 minutes. 13 MR. FREIDIN: 20 minutes. 14 THE CHAIRMAN: Thank you. 15 ---Recess at 10:05: a.m. 16 ---Upon resuming at 10:35 a.m. 17 THE CHAIRMAN: Thank you, ladies and 18 gentlemen. Please be seated. 19 MR. FREIDIN: Q. Dr. Osborn, I believe 20 you were just going to work out a number of plots if 21 you wanted to have or you were willing to accept a 10 22 per cent error. 23 DR. OSBORN: A. If we take the same 24 basic equation in Exhibit 101 that we had before of the

calculation of the number of sample plots, the same

basic formula, and we re-insert into the formula the values for T squared of four - the same as before, the constant - and we re-insert into that formula the same co-efficient of variation that was 40, we have stayed with the same top line and all we have changed is let's accept a managerial error of plus or minus 10 per cent in this particular case, and if we go through the arithematic, the number of sample plots required becomes 64.

Q. And in the thousand -- using a hundred acres? Is it a hundred acres we were using in the example - if I am correct - what would the percentage sample be in that case?

A. We are measuring 64 plots, each plot is a tenth of an acre, we are measuring 6.4 acres. 6.4 acres on our hypothetical hundred acre average stand gives us a per cent sample of 6.4 per cent.

Q. Dr. Osborn, if you took the hundred acre stand which you indicated would -- you were using as an average, if you had to take 256 plots to get the 5 per cent plus or minus that you indicated in the first example, could you indicate how many trees you will have to go out and measure, both the height and the diameter - assuming you are going after volume information - how many trees would you have to measure

1 in each stand? A. One way of approximating this is if 2 we turn to page 213 in the Exhibit 78, the 3 evidence-in-chief. 4 5 If we turn to page 213 of the evidence-in-chief and that is a table, a table of jack 6 pine, a vield table, table of jack pine in site class 2 7 8 and that is just used as an illustration to answer the 9 question. In terms of that table of jack pine site 10 class 2, and we come down until we read a value 11 opposite 80 years, so we come down that table to an age 12 that is typically of sort of mature jack pine, the sort 13 of ages we would be looking at to do this sort of 14 technique and we come down to the line of 80 years and 15 in the fourth column - so we have 80 years at 61.7 feet 16 in height, 7.3 inches in diameter - the fourth column 17 reads trees per acre and the value is 391. 18 So that is the yield table on page 213, jack pine sight class 2, 319 trees per acre, a fully 19 20 stocked stand. That's what the yield tables are based 21 on. 22 Now, let's presuppose that the stands in 23 Red Lake, for the sake of easy calculations, are not 24 fully stocked so we could imagine there may well be 300 25 trees per acre out there at this point in time, as a

1 round number for the arithematic.

So 300 trees per acre, 300 trees on every acre on average, and we were going to measure in the first example of 256 plots, we worked that out, we were going to measure approximately 25 acres out of a hundred acre stand. So the 25 acres with 300 trees on every acre, we can go through and demonstrate very, very crudely, very simplistically we are looking at maybe 7,000 trees. Three times -- 300 times the 300 -- 300 times 25.

Again, the point of the example is to illustrate approximately how many trees are we talking about going and measuring heights and diameters on if it we take this number of plots on this typical example sized stand.

And the reason for sort of mentioning that number, sort of bearing in mind that means 7,000 trees we measure on that kind of plot. When we turn to the second example where we are going to measure 64 plots as opposed to 256, we are only going to actually measure trees on 6 acres instead of 25 acres. On 6 acres, if there's approximately 300 trees per acre, we are talking of measuring some 1,800 trees as opposed to 7,000.

Q. And if you are doing a two per cent

sample in your hundred acre stand which is the per cent 1 sample that you indicated was the one you used for the 2 OPC, can you indicate how many trees you would have to 3 go out and measure? 4 5 A. In a two per cent sample on the hundred acre plot that is the equivalent of going and 6 7 measuring on two acres of the hundred acres. Two acres 8 with 300 trees per acre, we are going and measuring the 9 height and diameter of some 600 trees. 10 Q. Dr. Osborn, are there any conclusions 11 that you can make regarding the OPC process? 12 THE CHAIRMAN: Excuse me. That 600 trees 13 was at the five per cent margin of error level? 14 DR. OSBORN: No, sir. The question was 15 asked: If I take a two per cent sample - which is not 16 far off typically what happens in Ontario - a two per 17 cent sample, how many trees do I measure? 18 So the two per cent sample would be -19 without worrying about the error for a moment - the two per cent sample is two acres in the hundred acres. Two 20 21 acres at 300 trees per acre, I have got 600 trees I 22 measure. 23 There was no estimate given of what the 24 error with the two per cent sample would be.

THE CHAIRMAN: Okay.

1 MR. FREIDIN: Q. Dr. Osborn, are there 2 any conclusions you can draw regarding the OPC process 3 as a result of your description of it in your evidence 4 in relation to the four matters that you listed at the 5 end of yesterday as sort of the four main bottom lines, 6 if I use that phrase, of this evidence? 7 Okay. In that list, in that list of 8 four the first one was the process was complex. And 9 the illustration this morning indicates that you have 10 to think it through carefully, you have to be aware of 11 the approaches being taken, and we have made reference 12 to the design and the definition of population and we 13 have made reference to understanding there is different 14 methodologies of sampling; random, systematic, you need to know and understand which one you are going to use 15 16 and why. One of the other list of four we had was 17 unique care to ensure it is done correctly. We made 18 some reference to the training of staff, the sort of 19 training one is needed, we need to take the 20 21 measurements properly. We made reference to the fact that when 22 you do this process the way it has been described it is 23 still a sample and inherently within the sample there 24 is an error associated with the sampling process. One 25

- of conclusions was you still end up with an estimate, but with some knowledge of the error associated with
- 3 that estimate.

The last item that we spoke about in that
list of conclusions, the last item I was going to lead
up to was inherent that some costs are involved with
the process and I will spoke to those in a moment.

Before I move into those, just some comments about those bottom lines. We dwelt on the need to identify whether we are looking at gross total, gross merchantable, net merchantable. We really have to define that. We have no know in advance exactly what we are going to measure and whether or not we have got tables that speak to, in the case of volume, that range of items. So you have to be careful with that.

We spoke to species usage before, let's make sure that we don't measure all the trees if we are only interested in one species. And one other item that I haven't gone into explain is: If I go look for an estimate that is plus or minus 10 per cent all species combined and I do tally and I do keep separate the volume of each and every species I find, and if in the whole hundred per cent looking at the trees I found that 70 per cent was spruce and 30 per cent were jack pine, then the plus or minus ten per cent for the total

1	that I have established will not be plus or minus for
2	the spruce which is only a part of the area or the jack
3	pine which is part of the area.
4	Without explaining the arithmetic of
5	that, the per cent error associated with a subset of
6	the total is larger than the per cent error for the
7	total population. In my analogy earlier about school
8	kids in this room in a Grade 10 class, if I estimate
9	the average age for all the kids, plus or minus ten per
10	cent, I take so many samples.
11	If I take that number of samples, the
12	error associated with the estimate for the girls versus
13	the age of the boys will be larger than my plus or
14	minus 10 per cent for the total. Statistics textbooks
15	can explain much better than I can how you end up with
16	that derivation.
17	So the comment I wish to make is: When
18	you go look for the plus or minus value you are
19	realizing that if you look for a subset of that
20	population, the smaller the subset the more rare the
21	subset the greater awareness you must have that that
22	estimate will be less and less precise.
23	Again, this is a fact of life and it is a
24	real pain as far as foresters are concerned because

some of the particular items that we are pursuing may

well be not the most frequent. I made an allusion 1 yesterday, a comment yesterday about veneer bolts, 2 3 veneer logs. And typically we are in a stand and 4 5 typically it may well be aspen or poplar, typically within that stand the actual number of trees with logs 6 that are suitable for that product aren't all the trees 7 and they are only part of the trees, and yet that is 8 9 quite a valuable product. 10 So maybe I should make the considerable 11 effort - I should make the effort, it is worth my while 12 practically to go and pursue that relatively smallpart 13 of the total. There is a tradeoff, a management 14 tradeoff that you have to recognize. You need more 15 samples because it was a smaller part of the population 16 but the product is that much more valuable. 17 And, again, a manager can sort of 18 evaluate what is the product worth versus what is the 19 cost of taking the sample. All I have done in the 20 evidence is touch very, very, very superficially on 21 something that requires a lot more serious analysis, 22 much more refined analysis to end up literally with: 23 Virtually how many do I really go and get in this 24 location for this purpose.

In the description of this process of

operational cruise, one of the four bottom line pieces
coming out of the story is a recognition that it was
expensive. To date, I haven't presented any evidence
at all speaking to the costs.

So I would like to return to the evidence on page 33 and in paragraph 61 -- and in paragraph 61 there is reference to comments that the operational cruise is typically more costly than the forest resources inventory and there is reference after that paragraph to Document 33 which is given on page 229.

On page 229 is a histogram or a bar chart entitled: FRI Work 1983 to 1987. And on page 229, which is the first of a set of five diagrams, all in a series, and five diagrams will show the FRI work, the FRI costs, the operational cruise work the operational cruise costs in comparison and I will go through them one by one.

So what we are going to show is literally a comparison between FRI/OPC in a costing sense. And on page 229 we have the first of the series of five illustrating for the last five years the actual area that's been outputed in the FRI process, the actual area of completed FRI produced on an annual basis.

When I talked about the FRI and we talked about workload and schedules, we estimated on average

- it kicks out some 33 to 34,000 square kilometres a year. It is an overall average. 2
- Now, from year to year they are much like 3 we have just been through with the trees, there is some 4 5 variation. And so page 229 shows a final output which 6 is the left-hand of the two columns in each year, the 7 final output, square kilometres of completed FRI. 8 scale is area in K - or a thousand - square kilometres. 9 The area of completed FRI in 1983 and a column showing 10 the area completed in 1984, a column in '85, a column in '86 and a column in '87, the total area of FRI 11 12

completed on an annual basis.

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There also is in there a column showing the area photographed in each of those years and that was done to illustrate two items really: The first is that the total area photographed is usually -- is in fact larger than the area actually completed. the photograph contract is done, it will actually cover slightly larger than the area for which you need the data to make sure there are no gaps.

So typically the area photographed which is the right-hand of the two bars for any particular year exceeds the area completed. All right, so we have and apparent anomaly in 1985 and all this exemplied in essense is there is a gap in that what is flown in

1	1985, the actual data covered by the photography in
2	'85, in fact is not completed until 1987 because it is
3	a three-year process.
4	So I wanted to use this piece of evidence
5	just to show not only the workload but the fact that
6	there is a time horizon within the FRI statistics that
7	you have to be aware of in any sort of comparisons.
8	MRS. KOVEN: And were the budgets
9	constant or similar through those five years?
10	DR. OSBORN: The next, in fact 239 will
11	answer your question, okay.
12	On 230 the diagram on page 230 will
13	illustrate the actual FRI costs, the actual FRI
14	expenditures for that same five-year period.
15	And so to pursue your question of the
16	expenditures, in fact differed year by year and the
17	question that poses I am going to reach in a moment as
18	to: Did the cost per unit area change or vary over time
19	and we will come to that as the last diagram.
20	So the diagram on page 230 the FRI costs
21	for the period 83-87 shown on an annual basis, the
22	total expenditures by MNR for activities classified as
23	FRI activity. And the amounts on an annual basis do
24	vary.
25	This is the expenditures which is perhaps

not exactly the same, Mrs. Koven, as you asked: 1 2 the budgets were. This is exactly what was spent not 3 necessarily what was asked for: What was originally 4 allocated, but what was actually spent. 5 Now, not knowing exactly what you meant 6 by the word budget this is expenditures. MR. FREIDIN: Q. Dr. Osborn, the slide 7 8 which you put up has something on it that is not on 9 page 230 and that is the \$1.89 figure at the top of the 10 1983 column, and the other dollar -- or values on top of the other one. 11 12 What is that? A. Oh, I am sorry. Why are these 13 particular values on the overhead. 14 15 O. That's correct. 16 Α. And they are not on page 229? 17 Q. Just tell me what they are. 18 A. They are the actual values --19 actually, what would be on this scale if you come 20 across. 21 So if you come across the top of any of 22 the bars - because it was hard to translate by the time 23 I got out here - what is the actual value I cannot conveniently go all the way across here, we have 24

actually added the numerics on -- I apologize, I had

1 forgotten a change was made to the diagram to make it 2 easier to read. 3 We have actually entered the numerics 4 which is what you would get. 5 Q. For 1983 the FRI expenditures are 6 \$9-million? 7 A. \$9-million, yes, sir. 8 Q. And if you turn... 9 A. And the diagram is across the page. 10 So the FRI workload, the FRI costs, what is the comparable? On page 231 of Exhibit 78, the operational 11 12 cruise, OPC, work from 83-87; again, the area in thousands of square kilometres. 13 And so just a reminder: On 229 in the 14 15 FRI we were talking of 30 or 40,000 square kilometres. In operational cruise we are into one to one and a half 16 17 thousand square kilometres. So the area operationally cruised in any one year is far smaller than the area 18 covered by the forest resource inventory. 19 And we have explained why that is the 20 case, the OPC is only done on a small subset of the 21 22 entire management unit; the FRI is done on the entire 23 management unit. Q. Are you able to approximate the 24

percentage then of the FRI area inventory which was

2 A. No, and it is a misleading statistic if you tried because the areas covered on this 3 particular diagram on page 231 is the areas done in 4 5 operational cruising in the province on all management units; whereas the area given in FRI in diagram 229 was 6 7 the area completed for maybe five or six units in that 8 year, not all the units in the province. 9 So the diagram on 231 illustrates the 10 operational cruise work amount, the area in square 11 kilometres, year-by-year-by-year, again, a variation. 12 There isn't some magic number, thou shalt do 2,000 13 square kilometres of operational cruise annually. As was explained, it is done and what the 14 15 manager decides is what work is needed as a piece of 16 the supplementary information we described earlier. 17 And on 232 we have a figure and 232 has 18 also been changed the way 230 was to include, on each 19 of the vertical histogram bar values, what the actual 20 numerical value was, the actual dollar value was on top 21 of each bar that you would get if you read across to 22 the vertical scale. So there is a change on this 23 diagram also on 232. The costs are given in millions as they 24 25 were for the FRI and, remembering, the FRI costs were

subjected to OPC in those years?

1 running in the order of \$1-, \$1.5-, \$2-million, just to 2 sort of make a comparison mentally. So the operational 3 cruise costs, 83-84, are shown and how much was spent 4 per year in the activities classified as operational 5 cruises. 6 The last diagram tries to provide a 7 picture, to provide a picture to illustrate the point 8 that I was making when I said operational cruises are 9 expensive in comparison with the FRI. 10 So the diagram on page 233, which 11 compares the FRI to the operational cruise costs per 12 square kilometre for the five-year period, 1983 to 13 1987, and the costs are given on a per kilometre basis, 14 and typically the FRI figures are running - and they are the yellow, the left-hand box on the diagram - the 15 16 FRI values are given in the left-hand box for each of the two -- for each of the five years, and the values 17 that we are running in square kilometres in costs 18 19 there, if you -- the numbers run in the order of 45, going up to I think close to 90, in the case of 1987. 20 So the numbers per square kilometre are 21 45, 46, I think it is around \$50 per square kilometre 22 for the total FRI process. 23 So in terms of keeping track of what do 24 we spend, what do we the Ministry spend in forest 25

resource inventory, what is charged against it, the 1 dollar costs I have shown on page 230. Those costs in 2 3 comparison with the area covered in the FRI show up the 4 cost of square kilometre of running from \$40- to \$50 a 5 square kilometre up to, I think, up to \$90 a square 6 kilometre over that five-year period. 7 Annual variation, annual variation to be expected for a variety of reasons. The actual area 8 9 covered in the FRI may have varied, the area covered in 10 terms of its complexity, the scale at which the maps 11 were produced, a whole range of reasons why those costs 12 per square kilometre can vary. 13 The other bar on the diagram illustrates 14 the cost per square kilometre of the operational 15 cruising. Again, based on the work and the costs we 16 have a value in operational cruising running in the order of \$8- to \$700 per square kilometre. 17 18 To try and make some sort of very crude 19 comparison of approximately what those costs are 20 between the two methods of inventory, this evidence 21 illustrates some magnitude of what those differences 22 are on a per kilometre basis, square kilometre basis. 23 Now, I want to leave the operational 24 cruise at the moment with the thought that although

that last line demonstrates that difference in cost,

1 there are instances - as we have said earlier - where 2 the operational cruise is a technique that is and 3 should be used, in my professional opinion, in some 4 instances of capturing those additional data. 5 We had list of why do I need additional 6 data, we had a list of techniques available to collect 7 the additional data, and there are sometimes when you 8 think through and that method that I have just 9 described of operational cruising is the appropriate 10 way of collecting those data with a caveat. And the 11 caveat is a pragmatic caveat because we went through, 12 at some detail, describing how to make, for example, a 13 volumetric estimate at the stand level and we have 14 demonstrated that at the stand level you needed a relatively large sample if you wanted a reliable 15 16 estimate. Now, the pragmatic answer to that is: 17 you really need it at the stand level? Can you in fact 18 not make a useful estimate at the 10-stand level or the 19 20-stand level? Can we not have an estimate that isn't 20 stand-by-stand but an estimate that is block-by-block 21 of 5 stands or 10 stands, or can we not make an 22 23 estimate of the volume in this year's annual cutting 24 chance?

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Do I really need to know exactly what I

have got stand-by-stand, or do I want an estimate for 1 all of the stands I think I am going to cut this year. 2 And you can take it further: Do I really 3 4 want an estimate on an annual basis or do I need an estimate that over the next five years, approximately 5 an estimate, what have I got. 6 7 So pragmatically be well aware from what we have gone through and demonstrating the variability 8 9 impacts on the number of samples, let's think about 10 this and realize that for some instances when we do an 11 OPC it may be practical to have an estimate on the 10-stand basis or the 20-stand basis. 12 13 So when you look at the process, when you 14 look at the costs, let's make sure we use the technique 15 wisely, where it is appropriate, and in the most 16 appropriate fashion. 17 MRS. KOVEN: Could you please give me 18 examples of the parties who would want stand-by-stand 19 information and what they would want that information 20 for? 21 DR. OSBORN: Yes. The easiest way to 22 cite a recent reference to that is in the Rosehart 23 Report which was cited yesterday as exhibit ... 24 MRS. KOVEN: 92. 25 DR. OSBORN: Thank you. Exhibit 92.

There was a reference in here which I will pursue in more detail and try and find. There is a reference in here, in answer to your question, Mrs. Koven, of small operators being upset, small logging operators being upset with the inaccuracies of the forest resources inventory.

Now, the inference behind the statement - and not knowing who the parties were who spoke to the Rosehart Committee- the inference behind the statement is small logging operators looking at 1, 2, 3, 4, 5, 10 stands, small operation, may want because of the size of the operation they conduct to know stand-by-stand, 10-stands by 10-stands.

They may pay operators on certain basis stand-by-stand, they may want to set people in a stand versus a stand basis. So people who may have an interest in the smaller scale of operation may well need data where they can serve at that stand size piece of geography; whereas a larger forestry operator may well have an interest in not stand-by-stand but in this year's operations what do I need.

To answer your question, typically a person who is concerned on a stand basis, their area of management activity, a small operator, would want that level of information to give him or her some better

1 handle or better estimate of what have I got there. MRS. KOVEN: Given that your Ministry 2 serves equally large industry and small industry, are 3 4 there other ways that you would provide information to 5 the small operator other than going to the FRI? 6 I mean, is it possible to use the forest 7 manager to provide that information rather than... 8 DR. OSBORN: Yes. If I come back to the 9 question earlier of: When do you need the additional 10 information and how can you collect it, it was a 11 question in yesterday's examination. 12 If I need to get a better volume estimate 13 than the FRI has for the small operator I have a choice 14 of the ways of obtaining that, and I think there is a 15 list of -- I look at previous records; the FRI 16 traditionally has given me such and such in adjacent 17 areas. 18 So without doing the cruise, typically 19 the area I am in has been producing 200, 250 cubic 20 metres per hectare, and cutting in the next one, in the 21 next period of time, small operator, one or two stands of jack pine, 80-years-old, I cut last year jack pine 22 23 80-years-old, I was getting out of those 200 cubic 24 metres per hectare. Without going on the ground and 25 cruising, I could presuppose the areas were similar.

1 So local knowledge, local estimate, past 2 records would enable me, without necessarily doing an 3 OPC, to turn to the small operator and infer from what 4 we have seen before, what you maybe cut before, and you 5 typically got out of this area this and this, the areas 6 look similar or the areas look different, and we will 7 make adjustments. 8 So, yes, the Ministry does do this sort 9 of operation, talk to local operator: What have you 10 got out of this before, have you been here before. Well, before previous operators got this. 11 12 So there is a local knowledge, local set 13 of experience, if you like, which foresters gradually 14 build up and operators build up, and by the time you 15 get to companies who have expert people on location for some time, this body of knowledge builds up that most 16 17 operators know, on this kind of forest, what they typically have got out of it after certain operations 18 19 have gone through. Now, the operational cruise may be needed 20 if you want to look at a product that hasn't been 21 22 realized before. All of a sudden somebody comes in who just wants saw logs of 10 inches, 30 centimetres and 23 larger - and we have not been through that before, the 24 previous operation has cut all the trees down to 10 25

1 centimetres before. Okay, now we have got some difficulty. 2 3 Now, we might need to go and do an operational cruise 4 because we are looking for something now in which our 5 background and our knowledge is limited if not non-existent. So a whole degree of pragmatism. 6 7 MRS. KOVEN: But the economic rationale 8 in that would be by the size. So it really makes sense 9 economically to do OPCs on the basis of large sized 10 products? DR. OSBORN: Because of the dollars and 11 12 cents and because of what I have inferred here, you 13 have to be aware that it is not a cheap process that, 14 yes, you have got to be really realizing is your 15 product, is what you are chasing really worth the 16 expense of putting the plots in. So there is literally 17 a tradeoff, yes, and, typically, for the more valuable 18 products. 19 In the area of the undertaking, if we 20 move further south, we come into the Algonquin region 21 and the toll on hardwoods which is very much a hardwood 22 quality product-oriented type forest industry. 23 Typically in the Algonquin region they will do much

more operational cruise and, in fact, to continue, the

Algonquin region is being inventoried right now, much

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1	of the data for the forest resources inventory is
2	operational cruise data from the Algonquin staff.
3	So I will incorporate in the FRI the
4	operational cruise data because the forests are of such
5	importance and value in terms of quality that that sort
6	of work is worth work is done of cruising and
7	thought worthwhile.
8	THE CHAIRMAN: Dr. Osborn, just along
9	those lines as well, are you getting is the Ministry
10	getting requests for additional data such that an
11	operational cruise might provide from other than timber
12	users, from the alternate users of the forest such as
13	conservationists, environmentalists, people interested
14	in the uses of parks and the uses of the forest for
15	other than the timber resource?
16	DR. OSBORN: The simple answer, sir, is:
17	I don't know back at the level I work in FRI. It is a
18	question that really should surface later with field
19	people, but there certainly are the desire on other
20	parties to have estimates that go beyond or add
21	variables to that which is in the FRI.
22	And, if I may for a moment, on that very
23	question, this particular year we were approached
24	actually through part of the Ministry, but with
25	relation to variables speaking to wildlife habitat. So

the FRI section was approached: What can we do this
year in the taking of samples actually in the FRI

process that will not only pick up the data that we
described when we walked around with the prism, but at
the same time what can we collect of a wildlife habitat
type of information that would serve the purposes of
land users worried about and concerned with wildlife
habitat.

Now, that experiment was proposed, and for some adamant reasons it has been postponed this year, but literally in the Algonquin region where -- in terms of habitat this was particularly a question, this came out one of the workload pieces of what is called the Technology Development Unit in North Bay with responsibilities for timber and wildlife, and the request came through: Can we not marry, can we not merge the survey, whatever survey, to pick up more than the one set of variables.

Yes, the request has come and we have looked at what can we pick up or what people do we add to the team to ensure that we can measure and evaluate and tally because of the --

THE CHAIRMAN: Because if you did it in a multi-disciplinary fashion you would be saving, in the long run, having to send out wildlife people to do the

1	same not the same type of survey, but perhaps to the
2	same areas to obtain that kind of information that will
3	be helpful in whatever they are pursuing.
4	DR. OSBORN: I generally agree with you,
5	but again with a caveat that - and I made reference I
6	think the day before yesterday to U.S. Forest Service
7	expertise in this - the plots that are put in from a
8	forestry point of view, which we have described, may or
9	may not be the most sensible place to put plots or the
10	same shape of plots for other purposes.
11	Now, I'm not trying to be awkward, but it
12	is merely that what the foresters look at and what
13	might make sense and use practicality from forestry
14	point of view, on those same plots, you could collect
15	other data. And that is typically what the U.S. Forest
16	Service has done, just as you described.
17	However, that sampling scheme may or may
18	not be the most suitable to pick up wildlife habitat,
19	for example.
20	THE CHAIRMAN: All I am getting at, it
21	is an option worth looking at
22	DR. OSBORN: Yes, sir.
23	THE CHAIRMAN: to see if it could be
24	cost effective?
25	DR. OSBORN: Yes.

1	THE CHAIRMAN: And if it cannot be, then
2	fine you do separate one. But if it can be, then
3	perhaps that kind of innovation for the future, since I
4	understand it has not been done in the past in that
5	co-ordinated fashion, might be desirable.
6	DR. OSBORN: Very much so. To pursue
7	that, in the FRI we talked of brush and older and I
8	made reference to the foresters to seeing that
9	non-productive.
10	We have discussed with wildlife people,
11	can we take brush and older and classify it in a way
12	that makes more sense from a habitat point of view.
13	That is not production forest, the foresters don't have
14	it in the timber base. In the FRI photointerpretation
15	what, if anything, can we ascertain that leads itself
16	to moose habitat.
17	So, yes, sir.
18	MR. FREIDIN: Q. And in relation to the
19	type of inventory that the Chairman referred to, did
20	the Rosehart Report refer to doing an inventory of
21	natural resources other than trees?
22	DR. OSBORN: A. In the Rosehart Report,
23	in fact the first, I suppose, two recommendations in
24	the Rosehart report.
25	The first one, the first recommendation

in the Rosehart Report was that the Ministry in fact
create what was called a natural resources information
service, NRIS. In essence, the concept, just that
which was exemplified, just that which was explained,
is why don't you consider this as a whole in natural
resources.

And the second recommendation said: And the structure of that should be a group of experts in main office responsible for standards and policies, compatibility and design. And the second half of the second recommendation said the people in the field should be the people who go and collect the data and analyze it and synthesize it and aggregate it and collect it and compile it and keep it up to date without exactly saying where in the field they meant in all due respect.

Now, so the suggestion was do this and organize the people this way. And just to pursue that one. The Ministry's reaction at the moment has been: We hear you, this is a very viable suggestion and this requires us to think how we structure people, it requires us to think exactly how we organize and who is going to collect what, where and how. Okay.

Administrative concepts it's true, but with the experience I hear from the U.S. Forest

Service: Don't turn that recommendation on overnight 1 2 without fully realizing where you are going to go. So the Ministry will give that serious 3 4 thought as to how that turns into be practical and what 5 they may well do - as much as, Mr. Chairman, you 6 suggested - is experiment in one or two locations as to 7 how does this work, how practical is this, can we get the various users to identify exactly what they want 8 collected in a form and fashion that is practical. 9 10 Yes, Mr. Martel? 11 MR. MARTEL: One of the perceived 12 difficulties in this whole field might be precisely the 13 fact that you don't do it, that the emphasis appears to 14 be primarily harvesting. 15 With people at large, the people who you come in contact with, there seems to be a perception 16 17 that all of the resources are directed to the one area 18 which is harvesting as opposed to the total utilization 19 of the forest. 20 Unless you get a document of some 21 description, how do you overcome that fear in the 22 public's mind? 23 DR. OSBORN: I am not really sure, and I

have some difficulties as a professional in imagining a

document that describes the forest -- a very pragmatic

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- 1 point of view I really unfortunately, as a 2 professional, do not have an easy answer to that 3 question. 4 I understand the question and I 5 understand the dilema, but I have been accused that the 6 FRI only goes so far in the forestry sense. How you 7 resolve it practically is one issue and then how you 8 convince the public you have resolved it is a second 9 issue. There are two problems there. 10 Even the first one, technically, of 11 trying marry the resources into a whole system is 12 difficult, with one comment, technology may - and we will speak about this a little later - technology may 13 14 offer us a help in this and just to dwell on that for just a moment. The system -- the document that you 15 allude to might come out that looks like: Here is the 16 layer of timber ... 17 Actually, let's start from the bottom, 18 here is the layer of the land, the Ontario base map, 19 here is the layer of the soils map, here is the layer 20 of the timber cover. In the timber cover, here is the 21 layer of vegetation that isn't the trees, here is the 22
 - So this series of overlays, which you could do now at the moment in a physical sense and has

layer that translate into wildlife habitat.

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been tried, the technology permits you now to consider

putting those overlays together and analysing that 2 3 complex hole. That's very easy for me here to sit here 5 and say, it is a lot more difficult to both put those 6 pieces together usefully and even more difficult to 7 understand what you have got and how you analyse it. 8 So to come back to your question. 9 possible to present such a picture and there are tools 10 available to help towards that, and we will speak a little bit later about geographic information systems 11 12 technology which is merely a tool to help with being 13 able to present such a picture. 14 The complexities of how to present that 15 picture get large and I will give you one example 16 staying in forestry for a moment, the forest stand map, 17 for example, has no contours on it. The forest stand 18 map has planimetry and a forest cover with no contours. 19 Now surely, contours are important and 20 yet if I add contours to the forest stand map, the 21 amount of data on there, the amount of information on

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looking at.

We have - I used the expression earlier -

there, is that map becomes even more a solid black set

of lines that is very hard to interpret, what am I

1 a noisy map. If I add the soils and I add wildlife 2 habitat, I end up with a product that is hard to 3 analyse. And, in fact, I am not sure whether Panel 2 4 explained, there was back in the 50s a Canada Land 5 Inventory Scheme and the Canada Land Inventory Scheme 6 had something similar to that which you are describing; 7 the land, its productivity in relation to trees, its productivity in relation to other features. 8 9 Now, they produce separate maps for each 10 of the uses. You could have put all of those maps in 11 front of each other and tried to look them through them 12 and see what do I do next. And technology let's you a 13 little bit better now than in the 50s do that, but the analysis associated with that intermixing the features 14 15 of the forest in totality is complex. THE CHAIRMAN: Dr. Osborn, if you took a 16 look at a stand map and you were doing your location 17 18 plots for the data-gathering process, would you then 19 also be looking at a topographical map as a separate document to find out where we get access to that or 20 21 where we are going to be climbing a small mountain and that kind of thing? 22 DR. OSBORN: In the forest resource 23 inventory, sir, I know the people will use the 24 photograph, the photograph in stereoscopic vision --25

you very practically learn whether or not you are going 1 2 to go up and down plots or up and down cliffs. So they use the photograph typically in the FRI. 3 Operational cruise, field forester will 4 5 probably use a mix of both, both the photographs, 6 again, photointerpret, could see the topography and/or 7 a matter of topographic series map 1:50,000 poplar map, 8 yes. 9 THE CHAIRMAN: So the information is 10 available it is just not all combined? 11 DR. OSBORN: Yes. To come back to Mr. 12 Martel's suggestion of trying to show it all in -- I 13 will use one document, is very complex and maybe separating the layers and showing the layers with the 14 15 realization they can be put together is perhaps the way 16 to go. 17 And so the second half of the suggestion: 18 How do we convince the public that we know where we are 19 at, how do we put that document together and the 20 explanation of what the document means so the public 21 comprehend exactly what we have and believe in what we 22 say. 23 MR. FREIDIN: All right. 24 THE CHAIRMAN: We threw you off; didn't

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we?

1	MR. FREIDIN: No, no.
2	Q. We were talking about - before the
3	questions were asked by the Board - about the Ministry
4	response, I think you probably provided it.
5	Are you aware as to whether in fact the
6	Ministry's how the Ministry is going to deal with
7	that particular recommendation is actually documented
8	in Exhibit No. 93 which was the recommendations and
9	Ministry response to the Rosehart Report? I think it
10	is 93, Mr. Chairman.
11	THE CHAIRMAN: 93 seems to be the report.
12	MR. MARTEL: 93 is the report.
13	MR. FREIDIN: 92 is the I am sorry.
14	MR. MARTEL: The exhibit is 92.
15	MR. FREIDIN: Oh, it is part of 92. It
16	wasn't given a separate number then.
17	MRS. KOVEN: Did we do A and B or
18	THE CHAIRMAN: I had Exhibit 92 as the
19	Newsrelease dated June 9 and 93 as the Rosehart REPORT
20	itself.
21	MR. FREIDIN: Q. If you go to then
22	Exhibit 92 and turn to page 3, is the recommendation
23	from the Rosehart Report in relation to the natural
24	resource information service referred to under the
25	heading the second heading: Recommendations Which

1 Will Be Closely Studied For Possible Further 2 Implemenation? DR. OSBORN: A. That is correct. 3 4 Q. And there are a number of points 5 under there which in fact refer to the recommendation 6 regarding a natural resources information service; is 7 that correct? 8 That is correct. 9 Q. Dr. Osborn, let me put this question -- well, let me put a hypothetical to you. If 10 11 somebody came to you and said: I think that 12 operational cruises should be done everywhere on every 13 management unit in relation to every timber management 14 planning process, what would your response be? 15 THE CHAIRMAN: Remember that we have a 16 transcript and it has to be printable. 17 DR. OSBORN: I was going to be polite, 18 Mr. Chairman, and say: Please think a little bit more 19 carefully. I understand. 20 But I literally would ask the person 21 seriously whether or not they really understand what 22 they are suggesting and what the implications of such a suggestion are. In a nutshell, no. 23

the crew that does the ground sampling goes out to do

MR. FREIDIN: Q. When an FRI is done and

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1	their measurements in the plots which they have set
2	out, do you know whether they collect any information
3	other than information about the tree heights and their
4	diameters?
5	DR. OSBORN: A. Yes, they do.
6	Q. And could you please advise what type
7	of information that might be? Is that recorded on one
8	of the documents in the tally sheet?
9	A. Yes, it is.
10	Q. Page 164 of the witness statement.
11	A. 164. On page 164 which is the back
12	and the front an example of the back and the front
13	of a tally sheet associated with sorry, Mr.
14	Chairman. The tally sheet is associated with the FRI
15	cruise and this is physically what they are, but page
16	164 is a photocopy of this kind of document.
17	Q. What are you referring to when you
18	say this kind of document, for the record?
19	A. A document labeled FRI tally sheet.
20	Q. And you have got a series of them?
21	A. Yes, I do. I have a series of them.
22	The first page, front and back being
23	essentially not the same copy, photocopy on page 164.
24	The one on page 164 happens to be for Dryden. This
25	happens to be a set from the Keewatin managment unit in

1 Kenora. On page 164, if we look at the part 2 3 labeled front, and if we come to the fourth box, fourth box from the top, we have a box that's labeled 4 5 understory, species age and stocking. And so when the 6 FRI crews go through on the tally sheet, if there was 7 understory --8 THE CHAIRMAN: What is understory, Dr. 9 Osborn? 10 DR. OSBORN: The easiest -- if I think of 11 a vertical transect in the forest, I have my canopy 12 layer, which typically in most parts of Ontario is the 13 top part of the trees where the crowns are, I have an 14 understory which is trees that haven't -- that aren't 15 in that top canopy layer but are shorter than, so a 16 sort of subset layer underneath the canopy. Under the 17 story, the story being that top canopy, and if I 18 continue my vertical transect coming down the canopy --19 coming down the forest vertically, I am into typically 20 what is called the shrub layer. 21 So vegetation in different parts of the 22 three dimensions of the forest, canopy at the top, 23 understory in the middle, shrub layer at the bottom. 24 MR. FREIDIN: Q. Dr. Osborn, if you take

a look at -- unfortunately again I don't have the copy

2 particular document, 21 to the heading Field 3 Procedures ... 4 It is on page 153? Α. 5 And on the right-hand side it says 6 FRI tally sheet front, near the bottom? 7 A : Yes. 8 It contains, does it not, on the next 9 page a definition of the various items in the various 10 boxes located in the tally sheet which is shown on page 11 164? 12 A. Yes, it does. 13 Q. And do you know whether -- well, do 14 you know if one of those have been changed or are no 15 longer a proper description? A. No, the definition for understory 16 17 remains as is given on page 154 and essentially, in

in the witness statement, but if you go back in that

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So if we return back to page 164, in that
fourth box under Front we have understory and if it is
there, if it is found by the tally people, it is
recorded as to species, age and some estimation of
stocking. So we may well find a tree species that may
or may not be commercial but which may or may not be
there in sufficient number that would be tallied.

practical terms, was that which I described.

An example would be, for example, hazel

trees, the example might well be older trees, neither

which are commercial species in the FRI sense, but may

well be understory species which would be tallied in

understory.

To continue the line of question as to the box beside understory we have shrubs and we have exemplified shrubs either in the next canopy layer down, do we have all sorts of dogwood, osier and bushes and pieces of vegetation at that 1, 2, 3, 4, 5 metre type height level which, again, if present, are tallied as regards an approximation of age and stocking.

And we are really trying to give an inference of what is there and that has a bearing upon possibly timber management activities as would be described by other experts, and/or - which is where this question started - other potential uses of those data.

Just to stop right there for a moment, in the example alluded to earlier about the proposed trial in the Algonquin region, it is this understory shrub layer, box, that was the most logical thought at the moment of where we may record what particular vegetation was of interest from a wildlife habitat point of view.

So we needed people trained in knowing

2 which particular species, understory and shrub for the 3 food materials for those species. So here is an 4 example on the FRI tally sheet without almost any 5 change. We could perhaps accommodate the recording of 6 those, given we knew which they were and what was 7 important. 8 If we go beneath that, that layer into 9 the fifth set of boxes, there are two boxes, one 10 labeled regeneration and one labeled soil. The 11 regeneration essentially is a tree layer of young trees 12 and, again, the definition exactly of what is meant by 13 regeneration is given on page 154. So the tally man 14 has some understanding of what constitutes regeneration and, again, records as they go through the 10 sample 15 16 plots, the 10 stations, what species, what age and what 17 stocking.

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Again, it has a both forest management and a potential other users' significance. So it is recorded, and the box to the right-hand side of that, which describes soil, is an approximation of as they go through both the 10 stations and the stand, observation of what kind of stand, what the material is, some indication of its depth and its moisture content. The three basic parameters typically one worries about with

1 soil. 2 MR. MARTEL: Is that done on all sheets 3 or unless ordered? 4 DR. OSBORN: Not necessarily, sir. example, you are talking about soils specifically? 5 MR. MARTEL: No. Those last four boxes 6 7 we are looking at. I mean... DR. OSBORN: You will notice no value in 8 9 understory, no value in shrub. 10 MR. MARTEL: Right. 11 DR. OSBORN: Now, one presupposes - we 12 are back with trained staff again - one presupposes the 13 fact there are no values indicates there was no 14 shrubbery and no understory. 15 Now, as a manager with a degree of 16 cynicism, I look at that and the fact that it was not 17 indicated, the fact that it was slashed off indicates 18 they looked and there was nothing there. 19 So you asked a question: Is it done on 20 all plots. Yes, it is done on all plots, the 21 non-recording infers there was nothing there. MR. FREIDIN: Q. In terms of operational 22 23 cruises, are you aware as to whether during operational cruises information is collected in relation to the 24 25 areas that are visited which are collected for use in

1 making decisions related to values other than timber? 2 And I put that question to both of you. 3 If you can't answer I would ask Mr. Armson whether he 4 can answer it. 5 DR. OSBORN: A. With no operating 6 experience with the operational cruise in Ontario, with 7 no immediate connection, I am in no position under oath 8 to comment as to yes or no. 9 Q. Are you able to comment? 10 MR. ARMSON: A. No, I can't comment on 11 that because I am not involved in the field operation. 12 Q. The information that gets put on the 13 tally sheets, Dr. Osborn, do they or a copy of them end 14 up in the district offices? DR. OSBORN: A. Could I ask which tally 15 sheets we are alluding to? Are we talking FRI or are 16 17 we talking operational cruise? 18 Q. FRI. 19 Tally sheets that are the FRI tally sheets, the bundle of which that came from Keewatin 20 that I showed, these tally sheets end up at the end of 21 the FRI procedure back with the district staff. So 22 they reside in the district office. 23 Q. So that if a district biologist or a 24

forester in one of the management units in the district

or any other staff for the Ministry of Natural 1 Resources wanted to look at that it would be available in the district office? 3 That is correct. 4 Could the public look at that if it 5 6 came in and asked to see them? 7 A. As far as I know, yes. Not knowing 8 the exact operational procedures and/or the exact --9 yes. 10 Q. Thank you. 11 THE CHAIRMAN: Mr. Freidin, it is the 12 Board's intention to break for a short time for lunch 13 at some point, either soon or by twelve o'clock, then 14 we would return probably, I guess, three quarters of an 15 hour to an hour later and then finish off with an 16 afternoon session ending about 2:00 to 2:15, in that 17 range. 18 MR. FREIDIN: Well, this would be as 19 appropriate a time to break as any. 20 THE CHAIRMAN: Okay. Why don't we break 21 then until a quarter to one and we will resume at that 22 time. 23 Thank you. 24 One thing, just before we go. Mr. Tuer,

if your group and Mr. Freidin's group has that

1 information regarding the site visits, if you would 2 arrange to get them to Mr. Mander's office. 3 What we are purporting to do is to make 4 copies of them for the three Board members so we can 5 take them with us over the weekend and then we will 6 meet on Monday to finalize our itinerary. 7 MR. TUER: I can do that right now. 8 THE CHAIRMAN: Okay. 9 ---Luncheon recess at 11:45 a.m. 10 --- Upon resuming at 12:45 p.m. 11 THE CHAIRMAN: Thank you, ladies and 12 gentlemen. Please be seated. 13 MR. FREIDIN: Mr. Chairman, before I resume the questioning of Dr. Osborn, I would just like 14 15 to advise that in relation to the subject matters 16 raised this morning that data collection and information available in the district in relation to 17 both timber and non-timber values will be addressed by 18 Panel No. 7. 19 I can also advise that in that panel the 20 evidence will indicate that during operational cruises 21 it is common for information to be collected regarding 22 non-timber values or information which will assist in 23 making decisions regarding non-timber values. 24

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Q. Dr. Osborn, could you advise, does

1	the Rosehart Report contain any recommendations
2	regarding operational cruises?
3	DR. OSBORN: A. Yes, sir, it does.
4	Q. And could you direct the Board to the
5	page in Exhibit No. 93 where they can find that
6	recommendation?
7	A. The recommendation is given on page
8	20.
9	Q. And that is summary of the
10	recommendations in that section?
11	A. That is it says the List of
12	Recommendations.
13	Q. All right, thank you.
14	A. It is the title on page 19. And the
15	recommendation No. 19 on page 20 reads:
16	"The Ministry of Natural Resources
17	emphasized the importance of operational
18	survey (cruise) design and skill
19	development for the post-secondary
20	institutions involved in forestry
21	education in the Province of Ontario; and
22	(2) that the Ministry of Natural
23	Resource produce a provincial operational
24	survey manual which would provide
25	guidelines for the design and

1	implementation of operational cruises."
2	Q. Could you advise what the Ministry's
3	response was and, if possible, could you refer to any
4	portion of Exhibit No. 92 which has the Ministry's
5	response in relation to that recommendation?
6	I think you will find a reference to
7	that
8	A. Yes, on Exhibit 92, on page it is
9	on the last page, would be the easiest way to refer to
10	it. It has got a 3 at the top and a 30 at the bottom.
11	So on the last page of Exhibit 92, in the
12	fourth point down from the top of the page under the
13	heading: Recommendations Being Considered For Early
14	Implementation, the fourth point on that last page
15	reads:
16	"More support for forestry schools in
17	encouraging the development of
18	operational survey skills and the
19	production of an operational manual for
20	this and other purposes."
21	It is the position of the Ministry with
22	that particular recommendation is as inferred on that
23	last page of Exhibit 92, is that we will consider and
24	develop and pass on to the forestry schools such
25	information as we have in manual design to aid in the

education of forestry professionals and forestry 1 2 technicians in that subject. 3 Q. And you feel that is an important thing to do? 4 5 As was described when we went through the operational cruise procedure, comment was made as 6 7 to the need for trained staff both in the design, 8 thinking, planning process and in the execution. So in 9 both facets of how do I do it, and the actual doing of 10 it, both facets need to use existing trained staff. 11 So, yes, unless those staff are trained 12 coming through the schools in both technical and/or 13 professional, there is going to be some potential 14 problems in trying to execute that practice. 15 Q. Thank you. I would like to go to 16 another topic now, if I might, Dr. Osborn, still within 17 the FRI. 18 If we go back to paragraphs 35 and 38, 19 the subject matter of who actually prepares the 20 inventory is dealt with. And I understand that you 21 have an overhead which you wanted to use in order to 22 address this particular subject matter. 23 A. Which is given on page 237 and pages

Now, this is really one exhibit that

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238 of the evidence.

1 happens to go over on to two pages, 237 and 238, in 2 terms of size of the printing. It is essentially a 3 chart that describes the major participants in the 4 creation or the creating of Ontario's FRI by function. 5 So that the chart's basic structure is on 6 the left-hand column, there is a set of functions or 7 activities within the FRI process. The central column 8 on the chart, which is headed Agent, briefly describes 9 who, what group of people in a collective sense are the 10 people doing that particular function. And the third 11 column, which is headed Comment, makes a sort of brief 12 comment as to where and who and why and the 13 implications. 14 So within the Comments column is a 15 variety of little sort of footnotes that if these 16 people do this function what may be some consequences 17 and/or implications of the same. So if we go through the chart which in a 18 way sort of provides a summary of what was the FRI all 19 about and what the processes were, the first function 20 was aerial photography and the agency, as was 21 explained, was the commercial contract and the comment 22 reads: 23 "As of currently only 3-4, 4-5 companies 24 in the business." 25

In the Ontario and Manitoba, Quebec border range. 1 doesn't say that on the diagram, but the only three or 2 four qualified companies in the business were within 3 economic distance of the Ontario requirements. 4 5 So the potential problem as far as the 6 Ministry is concerned to ensure there is enough 7 expertise around to do this and the administrative problem of if we end up with one company we end up in a 8 9 monopolistic situation which is not always very 10 successful or not very good. 11 Just as an aside, we have essentially 12 followed that route of commercial contract, commercial 13 air services providing aerial photo coverage for us 14 since the late 50s. We have not -- we, the Ministry, 15 have not done that sort of work for some time. 16 And as another aside, that has been very 17 successful because of the interaction with the 18 companies as to the specifications. Good dialogue 19 between the company and, in this case, Crown as to what 20 is really required and how well can they produce it. 21 That seems to be relatively successful the way it has 22 gone. 23 The second major function on the chart 24 was ground cruising and the agency is -- and there are

three possible agencies listed, three sets of people,

all of whom have been involved in one location of the 1 2 province or another in doing this. The first was MNR 3 staff plus contract. So MNR may in fact use casual 4 contract staff on its payroll, that is what that 5 contractor allusion is made to. 6 The third -- the second agency under 7 ground cruising was pulp and paper referring to pulp 8 and paper company's staff. And the third major agency 9 in ground cruising was a commercial contractor, private 10 company who offered services in FRI cruising skills and 11 capability. 12 MR. MARTEL: Could you answer something? 13 DR. OSBORN: Yes, sir. 14 MR. MARTEL: Are there people out there 15 who are not employed either by the Ministry or by the industry who are in a position, have the expertise to 16 go out and do that sort of contractual work? 17 DR. OSBORN: Yes, sir, there are. 18 is why item C, commercial contractors, do exist. 19 is a company actually right here in Thunder Bay with 20 21 those skills. MR. MARTEL: Are they generally 22 province-wide or just varied? 23 DR. OSBORN: It depends on the size of 24 the company. The company here in Thunder Bay in fact 25

has done services for us in most, if not all, of the province. And the extreme southeast from Thunder Bay is economically a poor idea. So in and around the Ministry's northcentral, the northwestern regions, maybe some of the northern regions, that is quite an economic possibility for that company based in Thunder Bay to provide that service, and they bid on a tendered contract.

And, as another extreme, within, for example, Hearst, there is a private contractor, in a very small company who will provide services for this sort of thing in and around the Hearst area but not much further afield. So it ranges from very localized local application to a relatively large company that can almost go province-wide.

There is a company, for example, in Ottawa that has provided this kind of service to us across the province. There is a range of answers to your question. So three sets of agencies.

For the MNR staff and MNR's contract staff, what sort of location, what sort of units do they do that work on? It is done on all the Crown management units and some of the FMA or company management units. So Crown staff maybe do the grounds cruising, certainly on the Crown management units, and

1 this was asked before: Does the Crown staff not do FRI for Crown purposes. The answer yes, ground data. 2 3 On some of the FMAs or company units the 4 Crown may do either some or, in cases, all of the 5 ground cruising. So it will vary, it will vary. 6 Pulp and paper companies, the large 7 licencees, typically do ground cruising on their own FMA and/or licence and we make a very concerted effort 8 9 within the Crown to have this particular operation done 10 by the local forestry staff of the licencee, the large 11 licencee. Very often their staff have been on the area 12 for the some time, they have local knowledge of what 13 typically has come up in the area, where things are, 14 local variability, we have been through a whole range 15 of operational concerns and using literally the on-site 16 staff is what we try and go with. MRS. KOVEN: Excuse me, are they trained 17 18 and supervised by the management unit? DR. OSBORN: When they do this work they 19 do it according to the specifications that the Crown 20 has laid out for ground cruising. So the Ministry has 21 22 specs for ground cruising for the FRI that we tender in commercial contracts. Those same specs, if you like, 23 are given to the pulp and paper company: You do the 24 work on your area, on your licensed area, and you do it 25

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1 according to the way we want it done. And typically our own Ministry staff will 2 go out to the location of the licencee, sometime in 3 May-June, will go through a week, maybe two-week 4 5 training course: Do you understand how it is done, why 6 it is done, go through the tally sheet, go through the 7 process, literally on-site, let's go and do a week, two-week trial, make sure you understand how you are 9 doing it. And then we will let them do that work. 10 11 We will ask them to supervise what they are doing. We in turn -- we, the Ministry, in turn will go and check 12 13 cruise, again, as was explained when we had somebody 14 other than the Crown do this. 15 And, similarly, when we use commercial 16 contracts, again, they are done on Crown management 17 units and they may well be done on FMAs or company 18 units, and some large licencees may, through not having 19 any trained staff of their own, contract commercially 20 for that work to be done on their FMA holding. 21 So the range of permutations of who does 22 what, again, done according to spec, check cruised by 23 the Ministry of Natural Resources. 24 MR. MARTEL: What if someone on your 25 staff or in one of the field offices suggested that

1	there wasn't enough in the forest resources inventory
2	to provide a product to a company, do they have that
3	ability to say: No, there isn't enough there or we
4	just don't have the quantity of wood that is demanded
5	and, therefore, we have to pull back?
6	DR. OSBORN: If I understand the
7	question, a particular licence a particular block
8	where, if I hear you say, if on that block the estimate
9	is: We have 10 out there and, if I hear you asking,
10	the company says it wants 12?
11	MR. MARTEL: Yes.
12	DR. OSBORN: The answer will be spoken
13	to, Mr. Martel, actually in this very panel by Mr.
14	Armson when we talk about wood flow. That very
15	question will be spoken to.
16	Ground cruising we talked about.
17	The next step we have got is the
18	photointerpretation, the agencies delivering
19	photointerpretation. Again, the choice or the range of
20	Ministry head office staff - and this is written at
21	head office as we have explained the
22	photointerpretation is done essentially by a group of
23	experts out of main office, pulp and paper companies
24	and the commercial contract, same trio.
25	In fact, I would like to emphasize that

the ground cruising and the photointerpretation 1 idealistically and usually is done by the same people 2 for the obvious reason that you go on the ground to 3 4 find out, had you looked at the ground in the photo, and you bring that relationship back to him, translate 5 6 the rest in the photo. So it is really useful if the 7 person doing that translation on the ground brings it 8 back to the office. 9 So, similarly, in terms of Comment 10 column, in terms of photointerpretation, the Crown, 11 essentially on all Crown management units and, again, 12 most FMAs and company management units. 13 Different word in here 'most' which 14 didn't occur for here, because the skills and 15 expertise, particularly in photointerpretation --16 particularly photointerpretation, which is where we are 17 when we are talking about photointerpretation. 18 companies do not have photointerpretation skill and 19 expertise, they may well have it in ground cruising, 20 but in photointerpretation, we have mentioned before 21 the need for a very specialized skill. In that case, 22 the Crown may well, interactively with the company, provide that service. 23 24 Pulp and paper companies will do it on their own FMA and licence, and the comment was rare as 25

1	most forest management agreement holders, which are
2	particularly the large companies, forest management
3	agreement holders typically are the largest companies
4	with a fair degree of staff, forestry staff, woodland
5	staff, so they would typically do photointerpretation
6	on their areas. But the licencee, the licencees can
7	range in size and some of them are distinctly smaller -
8	these could be saw log licencees or veneer mill
9	licencees - often smaller staff, they may not have a
10	forestry woodlands-type staff, and so they may not have
11	the skilled staff necessary to do photointerpretation
12	and, hence, the comment that it is rare for some
13	licencees to provide that service.
14	MR. FREIDIN: Q. So that item B then
15	refers to two different entities, the first one being
16	A. The FMAs
17	QThe FMAs.
18	Atypically have there own expertise
19	because of the size of the company and the ability of
20	the woodland staff.
21	Q. Right. And the second line, licence
22	rare, it doesn't refer to FMA?
23	A. Again, it really varies from company
24	to company and within the companies they vary as to the
25	amount of forestry woodland staff and, within that

- amount of forestry woodland staff, whether they have on
- 2 board one, none, zero, two people with
- 3 photointerpretation skills.
- So in answer to your question, does the word rare, the word rare applies to licence, the word rare does not apply to FMA per se except the FMAs would range in whether they do it or they don't it.
 - Q. All right.

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- A. Staying lastly with the end of

 photointerp commercial contract companies of which

 there are very few, and they typically will do it on a

 declared range of management units available. So this

 group of people of whom are very few in Ontario are

 available wherever their services are required across

 all Crown land.
 - So we have gone through year one, year two, we are down to year three which is the compilation piece of the story, taking and producing of the maps and data and reports.
- 20 And typically there are two sets of
 21 people who do this compilation at this point in time,
 22 but this is undergoing a change right now.
- 23 Typically compilation is done by Ministry
 24 head office staff and under commercial contract. The
 25 Ministry commercial -- the Ministry head office staff

1 who typically do it across all management units. So 2 out of main office my section is responsible for the FRI across all units in terms of compilation. 3 4 And the commercial contract people may do 5 that for us, again, on all management units. If the 6 Ministry staff can't cope with the workload, we will 7 the contract this work out and we in fact will ask that 8 be done for certain management units. 9 Now, there is a change going on right now 10 in that with some of the forest management companies, 11 they are building up both expertise and capability and 12 numbers of people to handle some part of this 13 compilation. And, again, this is sort of dynamic, 14 changeable interaction managerially. Typically this is 15 what has been done to date. 16 So continuing with the same table, but 17 with the part of the table that's on page 238, and there are two last functions left remaining. The 18 compilation was the taking of the data and moving the 19 numbers through whatever software was required to 20 produce the reports of which we have seen examples. 21 In the mapping sense, we have two mapping 22 23 functions: We have drafting - and even that word is changing now - and the production of composites and the 24 composite map was our Exhibit 86. The word composite

- is used in the connotation of a map, particularly on a 1:50,000 scale.
- In the drafting function, again the two

 -- the same two agencies that were used in compilation,

 MNR staff and commercial contract with the same range

 of comments re: covering the entire set of management

units.

Again, within the drafting, that function is changing but some, particularly large, licencees are developing and having some expertise and systems or tools that will enable them to participate and do part of this particular function too.

and the last to do with the mapping part really, the production of the composite and the chrome effects is merely the plastic sheet which reduces it, and this is at the moment done entirely by the Ministry staff covering all the management units.

So a sort of summary of what is doing what, where and how and what some of the implications are. The point to stress is that in the collection of the data and in the interpretation of the data that gives rise to the final reports and the maps, the stress is that, where possible, let's get the people who are actually going to use those data in the field, in the licence, in the FMA, in the district -- let's

1 get the people involved with in doing -- using those 2 data involved in the process in the ground cruising and 3 the photointerpretation, wherever practical. 4 So an effort is made to decentralize that collection of the data to those people who both need it 5 6 and are going to be held accountable as to what they do with it. 7 8 And so the conclusion out of that, in a 9 way, is that the role of main office at this point in 10 time is the direction of standards through policies and 11 methodologies and processing of the data, because historically it has been done by hand by a specialized 12 13 group of people. 14 This is the way the FRI has evolved in 15 Ontario. There has been a specialized main office 16 group of people historically since the process started. 17 and gradually, as technology changes, that expertise will be decentralized to users. That process is 18 already starting. We have had two or three experiments 19 20 along this line. Some work, some don't work. The general conclusion out of this 21 diagram is that these people are doing it now and this 22 23 is gradually changing over time to a greater and greater involvement of the people who use and need the 24

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data.

1	Now, in a way, this is the second half of
2	the recommendation, the second recommendation in the
3	Rosehart Report, which we quoted earlier, which goes on
4	to talk actually about the NRIS, but even from the FRI,
5	the forestry component of that larger natural resource
6	information service, the recommendation was the
7	decentralization to the field, the data collection,
8	storage and update.
9	The Ministry in fact has moved along
10	those lines and is continuing to move along those
11	lines.
12	MR. MARTEL: Does that mean that auditing
13	by an independent - whatever it is - body, somewhere
14	down the road is going to have to come into existence
15	to determine what in fact is going on as to because
16	if the Ministry staff isn't involved and it is being
17	done out there by someone, how do the public know that
18	what in fact is being done has been planned and called
19	for in the plans?
20	DR. OSBORN: Okay. The first question
21	you asked: Does it necessitate some external audit
22	agent down the road. My answer is no, it doesn't
23	necessitate that.
24	The way it is being done today at the
25	moment is that a set of standards, specifications and

1 methodologies is drawn up and being practised and 2 implemented and directed from the group, the main 3 office responsible for the FRI. 4 Already, as I have described, the actual 5 data collection is being done by people who are in the 6 districts, Crown people in the districts or the 7 licencees, licenced company people, are doing the work 8 but doing the work according to those specifications 9 and standards and methodologies and that work, in turn, 10 at the moment is audited and check cruised by the 11 people from head office. 12 This is no different whatsoever from the 13 way wood measurement is done in the province and has been done for a long time, whereby the wood companies' 14 cut is scaled very often by the companies themselves, 15 16 the company's scales. 17 And that scale, that measurement of the cut wood is check cruised by Ministry staff but, in 18 19 addition, the people who are allowed to scale Crown wood have had to pass a test that they can prove and 20 demonstrate in fact they have the skills and 21 22 capabilities of keep following the process. So as we decentralize the data collection 23 procedures, we have done the same sort of the thing. 24 The people who collect the data in the field and do the 25

photointerpretation in the field do it according to a set of specifications and standards laid down and their work is checked and audited.

As I continue, where your question was going, as we possibly decentralize the entire process in the data collection, manipulation and update, the process would be decentralized in a fashion whereby there still was audit, it still did follow specifications, standards, methodologies laid down, worked out, described by a group of people in main office.

And the second recommendation of the Rosehart Committee which describe the NRIS and how it could function — and for this I am translating FRI and how it could function — was that there be a main office group of people who would specify the standards, the metholodogies, the policies and the techniques to retain that compatibility: Let's make sure it is being done right and it is all audited.

That same concept of having a group in main office to set those standards and provide that audit while the bulk of the work, collection, use, manipulation and storage was done in this modern day and age at a more remote location.

So as we move into the 20th century, the

1 technology to enable us to do that decentralized data 2 process, let's go that way because the people who want 3 the data are in the field, let them have the data -4 which we have already provided them with right now -5 let them have the data, and the tools and techniques 6 are keeping it up to date, but using procedures and 7 methodologies that are approved and directed to ensure 8 they are doing it right and compatible with everybody 9 else. 10 So if that explains where I think the FRI 11 in generally is going to gradually move from this 12 situation to become much more a user-oriented set of 13 data collection and presentation methodologies, but 14 still under an overall direction known, established, 15 audited, that is checkable, and following a set set of 16 procedures so that we don't have a particular area 17 being done one way - which happens in other provinces

Within Ontario we have made a very concerted effort and are fairly successful in having a forest resources inventory procedure that is standard from one end of the province to the other.

in this country, for that matter - and it being done a

different way over here.

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And you cannot not get that in BC and you cannot get that in Quebec. Now, this province has made

a concerted effort to ensure that that process is 1 2 standard and additive. MR. FREIDIN: Q. Where does the 3 4 preparation of stand maps fall on this list? Am I correct that stand maps are prepared by the Ministry? 5 DR. OSBORN: A. Yes, that's where they 6 7 are done, at the moment they are done by the Ministry, the compilation, which is the taking of the 8 9 interpretive photographs data and transferring onto the 10 base map. So we take the interpretive photo that we 11 have received and transfer that information onto a base 12 map to produce the forest stand map, is inherently a 13 part of compilation and then compilation staff take 14 those numbers off the map and produce the reports. 15 That's a half of your question. Perhaps 16 it is an unfortunate break in the diagram because the second half of having got those data on the work 17 18 sheets, let's take the work sheet and draft a finished 19 Exhibit 85, forest stand map. 20 And right now it is done by hand, it is 21 done either by the commercial contract or in main 22 office. I sort of hinted that that technology is 23 changing, hand-drafting in fact is gradually being 24 replaced and I didn't intend to introduce this, but as 25 an illustration - which I will come back to, Mr.

1	Chairman, I will introduce the map later, an example of
2	a computer-produced map as opposed to hand-drafted map
3	is here and I will come back to this later.
4	But we have got the drafting process,
5	hand-drafting now being turned into computer-generated
6	maps.
7	THE CHAIRMAN: Mr. Freidin, I suppose if
8	he is referring to it in this context we should mark it
9	at this point.
10	MR. FREIDIN: I think so.
11	THE CHAIRMAN: It will be Exhibit No.
12	102.
13	MR. CASTRILLI: 101.
14	THE CHAIRMAN: I have a 101 which is the
15	acceptable error of plus or minus ten per cent.
16	Oh, sorry.
17	MR. FREIDIN: You are right.
18	DR. OSBORN: Yes, sir.
19	So to answer the question, what is the
20	THE CHAIRMAN: Sorry, what is that called
21	from British Columbia?
22	DR. OSBORN: It is called a map sheet No.
23	175305460.
24	MR. FREIDIN: I will just add

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computerized--

1	DR. OSBORN: Forest stand map.
2	MR. FREIDIN:forest stand map.
3	EXHIBIT NO. 102: Computerized forest stand map.
4	DR. OSBORN: So to come back to the
5	question of is it main office that's producing the
6	maps. As inferred here MNR staff and commercial
7	contract produce the maps. Typically MNR staff in main
8	office, with some exceptions to this and, as I said,
9	this is gradually changing.
10	As the technology of producing maps
11	involves more and more computerization, that technology
12	in fact can be much more easily decentralized - and we
13	will speak more about this a little later - such that
14	the range of people participating in here may expand,
15	and it may involve MNR stand in districts and it may
16	ultimately involved MNR at it may ultimately involve
17	company staff.
18	This is in a state of flux but gradually
19	going in that direction as technology changes.
20	MR. FREIDIN: Q. Dr. Osborn, can you
21	tell me, are uses made of the forest resources
22	inventory for timber management purposes in addition to
23	the identification of stand composition which you have
24	already described?
25	DR. OSBORN: A. Yes, they are.

1	Q. And is that subject dealt with in the
2	witness statement?
3	A. On page 34. Page 34 of the witness
4	statement, paragraphs 64 to 66 and with reference to a
5	document on page 234 in the witness statement.
6	Q. That's document 34?
7	A. Document 34, yes. Document 34A on
8	page 234. There is a table on page 234 or a list on
9	page 234 that's entitled: Foresters' Uses of FRI.
10	Q. Could you provide then a brief
11	explanation of how the FRI is used for the matters
12	indicated?
13	A. Okay. As the list indicates, the FRI
14	provides a basic management unit statistics, it
15	provides an overall set of area estimates for the FRI
16	classifications, the FRI components of water,
17	non-forested, non-productive, productive forest land.
18	We went through the components yesterday. That sort of
19	set of statistics which is one of the reports in the
20	the FRI, that sort of set of statistics is used in
21	providing a basic description of the management unit.
22	In turn, part of the FRI data, as the
23	second point indicates, are used for the calculation of
24	the maximum allowable depletion which will be the basic
25	part of the discussion that comes out of this one

talking about yield, yield regulation. So the 1 calculation procedure to do yield regulation which is 2 3 called maximum allowable depletion, the data for that in fact comes from the FRI. 4 5 Now, in addition, which is sort of a 6 follow-up to what the question was, the photographs, 7 the data, and the maps are also used for a range of 8 other forestry fuctions. As is evidenced if we look at 9 Exhibit 85, one can have some understanding of access 10 planning: 11 Where do I get to part of the forest for 12 whatever I wish to do; where do I go to do some 13 silviculture planning; where are my areas with no trees and where I want to plant - that's barren and 14 15 scattered - where do I need to have some protection 16 practices as was mentioned earlier regarding spraying; 17 where do I go and cut - working group, site class, 18 age-class - and, again, the photographs, the maps and 19 the data can in fact be used to help with the licensing 20 allocation. 21 The second -- fourth sort of main point 22 in here, that the maps and the data - we are not 23 talking about photographs now so much - we the maps and 24 the data can be used for what it says here are economic

investment analyses and we have had earlier allusions

1 to this about productivity and whether it pays to put 2 your money in this site versus that site and Mr. Armson yesterday spoke to the evaluations of productivity and 3 4 perhaps potential costs of re-establishment. 5 And what was behind that was: Where does 6 it really pay to invest your dollar. Those form of 7 analyses can and do use the maps and the data from the 8 FRI. Lastly in this list the maps themselves - and 9 here I am talking of the forest stand map particularly, 10 Exhibit 85 - the forest stand map as a recording device 11 is used for the recording of a whole range of actions. 12 Q. And the range of actions for which 13 maps are in fact used to record certain things, will 14 those maps be referred to by other panels? 15 A. Yes, when later panels describe what these axis are, reference will be made to where and how 16 this particular Exhibit 85 kind of product comes into 17 18 play. 19 Q. Now, I understand, Dr. Osborn, that the FRI is also used for land use planning and for fire 20 21 management purposes? A. On page 235 is a chart or table 22 similar to the previous one entitled: Land Use 23 Planning Uses of FRI and this is not supposed be an 24 exhaustive list by any shape or form, it is an 25

illustrative list of the data of the FRI can be used 1 and is used by land use planners to provide the basic 3 forest cover statistics as a part of the total land use 4 planning exercise, provides data for future projections as regards the wood - and I think that evidence was 5 described in the strategic land use planning quidelines 6 7 in Panel 1 - the maps and the data give an indication of wildlife habitat - and just let me add sort of an 8 9 example.

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In the Algonquin area, the southern area of the area of the undertaking the hemlock stands and hemlock is a species and a working group that may well exist and the hemlock species will exist in stand composition in the Algonquin region. Those hemlock stands may well become winter yards for deer. So the identification of where those hemlock stands are as winter deer yards is a proxy indicator that wildlife can and do use.

The wildlife people also will use the maps and the data of the FRI to see and determine the amount of edge: Where have we a cut area or a growth area, i.e., little vegetative cover, low vegetative cover versus a immature or mature stand.

Now, that edge in a way is demonstrated on the forest stand map, you can see where are the

1 barren and scattered, the 1-20s and where are the 2 mature stands. The boundary of that low-lying 3 vegetation to the mature vegetation, that edge effect 4 apparently, I understand, is of importance in wildlife 5 management. Again, the FRI provides an indication of 6 that sort of effect. Where is it, is it continuous, 7 discontinuous. 8 And lastly, the maps and photographs may 9 be an aid - and I understand in districts can be an 10 aid, in the items like cottage lot planning, park 11 proposals and certainly in terms of hydro line 12 proposals. For example, the FRI in fact is used by 13 Ontario Hydro to help in site selection, they take our 14 data, in essence they use it in site -- in transmission 15 line planning. 16 Page 236 provides a table that answers 17 the second half of the question to do with fire management. And, again, for the fire people it 18 provides some basic forest cover statistics because it 19 is known of the different susceptibilities by age or 20 species as to rate of travel of the fire once it 21 22 strikes. So the cover type maps and the cover type 23 maps means a forest stand mapman showing the kinds of 24

tree cover encompass - what a cover type map is is a

forest stand map - can be an aid in fact in the modeling of fire behaviour. So people doing research in fire can take the forest resource inventory data into a computer and knowing where the different forest stands are can start to model: If the fire starts here in this jack pine mature stand and the wind is blowing from this direction, will the rate of spread be fast or slow because of the nature of the cover. And, literally, the data are used for

And, literally, the data are used for that kind of modeling behaviour, which helps fire fighting in terms of guidelines: What do we do here and under these circumstances.

Similarly, they use it as a proxy for fuel mapping which is quite an important concern. They act obviously as a record of where a burn is taking place, which is a necessity to help the FRI keep itself up to date. And, similarly, they are used to help with impact studies.

Q. Dr. Osborn, you indicated in your earlier evidence that the forest resources inventory is prepared for each management approximately or, on average, once every 20 years.

Can you advise, is there any mechanism by which the information provided by the FRI can be updated within that 20-year period before you actually

1 go out and re-inventory the area under the forest 2 resources inventory? 3 A. Yes, this is spoken to within the 4 evidence package on page 34, it's spoken to in paragraphs 67 and 68, particularly, and the 5 6 implications of this process are spoken to at paragraph 7 69. 8 And what is stated in 68, particularly, 9 is there is a variety of procedures available to the 10 manager to keep their data up to date. In this case, 11 we are talking of keeping the FRI data up to date and 12 paragraph 68 goes on to describe the sorts of sources of those data, what is needed, and where does it come 13 14 from to enable the data to be kept up to date. Q. And I understand that the actual 15 requirements for the up-dating within this 20-year 16 17 interval will be dealt with by another panel? That is correct. 18 Α. Dr. Osborn, can you tell me whether 19 0. you were involved in the Rosehart Report in any way? 20 A. I wasn't on the Rosehart Committee. 21 I was asked to be a resource person for the Rosehart 22 Committee which, as I understood it, was to help them 23 wherever I could. 24 In that capacity for the first, I believe 25

three meetings of the Rosehart Committee itself, I was 1 2 asked by Dr. Rosehart to attend those meetings and 3 during the course of those three meetings I was asked 4 at some length by the committee members to describe 5 what was Ontario's FRI and, in fact, I was asked essentially to do that which I have done over the last 6 7 two days which was describe the FRI, how it was done, why it is done, where it is done, the whole FRI 8 9 process. 10 Now, in addition to that, I did one other 11 thing partly because of the composition and background of the committee. I was asked to put on a 12 13 demonstration for one particular afternoon within the 14 forest resources inventory section in main office, a 15 demonstration of literally what were the processes 16 involved, what were aerial photographs, how were they 17 used, how were they checked, how were they 18 photointerpreted, how was ground cruising done, how was 19 the transfer of the photograph to the map done, the 20 whole practice was demonstrated as a sort of walking 21 tour for that set of -- that committee. 22 And the composition of the committee was such that at least four of the members were not 23 24 familiar with the process of FRI at all, two of them 25 were foresters and had background in what the FRI was -

although not necessarily use it - so in those first three meetings there was considerable input in describing to that committee what was the process about, the mechanics of it, the techologies of it, including demonstration. Q. Now, in the witness statement, Dr. Osborn, there is a section called FRI Futures which starts on page 35 and perhaps you could just advise us generally what this section is about and why have you chosen to deal with these FRI Futures in the evidence? A. The section was contained as a sort

of culmination of the whole FRI process in the evidence for two major reasons. The first major reason was to sort of exemplify that the FRI process is dynamic, dynamic in the sense of: What was the original process back in the 40s has changed through the 50s and the 60s as user requirements have changed and technology has permitted us to change, the whole FRI process is a living entity and not a given fixed way of doing business. And so this list of items was certain indications of where that was happening.

The second main reason was to give some flavor from, if you like, an expert point of view, what were the areas that were recommended and being gone into using tomorrow's technology right now. Which

- areas were we trying to take the FRI to, through time,
 what were the areas we were second-guessing as to where
 we should improve and how we should do it. So there
 were two reasons why this data, this set of paragraphs
 from 70 to 84 were included.
 - Q. And am I correct, Dr. Osborn, that you have in effect split up the section on FRI Futures into two parts; that the first part appears in paragraph 71 to 76 and in fact will deal with a review and testing of technologies which might improve the accuracy or precision of the FRI, and that the second section begins at paragraph 77 and runs through to paragraph 84, and that part deals with the development of techniques designed to enhance the ability of users of the FRI to obtain the FRI information and to obtain it in a more usable form?
- 17 A. That is correct.

- Q. Now, could you first then deal with the FRI Futures in relation to the first category?
- 20

 A. Yes. And before I do that, I would
 21 like to sort of, in lay terms, what did that mean? The
 22 first set of recommendations deal with: How do we get
 23 it; the second set of descriptions deal with: How do
 24 we process it.
- So in a nutshell, the first set I am

talking about now really are techniques dealing with: 2 How do we collect the data in the first place. 3 And in paragraph 72 and 73 there was a 4 description of experiments that were proposed and in 5 fact there are some on-going of the use of remote 6 imagery to both serve as the input for the FRI in the 7 first place, instead of aerial photography, which is a 8 remote imagery format in terms of either satellite 9 imagery or now more specialized aircraft-borne imagery, 10 how could we use that technology and that imagery to 11 capture the data in the first place, the equivalent to 12 the photograph. And, in fact, there is an on-going 13 14 contract with a research and development firm just outside Toronto to use and to test the use of some 15 imagery that is called MEIS, which is M-E-I-S, capital 16 MEIS, which is a very new form of imagery to see 17

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map sheet, almost completely within a computer 21 22 environment.

> So the first half of the use of remote imagery deals with: Can we capture the data, walk it all the way through to produce a forest stand map brand

whether that can enable us to produce, if you like, a

capture from an imagine, some human interaction to a

forest stand map right the way through from data

The second comment spoken to in paragraph 2 73 and there is an experiment going on right now, a 3 4 contract going on right now with the Ontario Centre for Remote Sensing is: How can we use imagery, in this 5 6 case satellite imagery, for taking existing FRI and 7 updating it because of cuts or burns or roads. 8 We have already got a representation of 9 what was out there when the inventory was done. 10 Exhibit 85 is a map showing the inventory as given in that unit, I think, in 1984. 11 12 What can we do with modern technology, 13 particularly, imagery now to enable us to find: Where 14 was it cut, where was it burnt, where are the new roads 15 going in. The satellite imagery provides that 16 capability to test just to make it in a practical form 17 and format. 18 Q. Dr. Osborn, were either of those two 19 matters dealt with or referred to in the Rosehart 20 report? 21 A. Yes. Within the Rosehart Report 22 Recommendations 9 and 10 dealt with the need or the 23 recommendation to incorporate and use imagery data. 24 Q. Perhaps you could refer the Board to

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new.

the Recommendation 9 and 10 and we were referring to

1	page 19 the last time which was the list of
2	recommendations.
3	A. That is correct.
4	So on page 19 of Exhibit 93,
5	Recommendation 9 reads that:
6	"The Ministry of Natural Resources and
7	the Ontario Government encourage research
8	into applications of modern remote
9	sensing technology to map resources
10	inventory systems."
11	And 10 that:
12	"The Ministry of Natural Resources
13	explores with the private sector
14	inventory companies ways in which they
15	can bring their expertise to the forest
16	inventory process."
17	This contract to do with MEIS imagery is
18	actually with two private companies in the Toronto area
19	with some knowledge in both imagery and the use of
20	those data for forest inventory. Essentially the
21	example I gave you of this on-going contract and has
22	been for up to 18 months. That contract is an
23	exemplification of those two recommendations.
24	Q. Recommendation 9 indicates that the
25	Ministry explore with the private sector inventory

expertise -- am sorry Recommendation 9: that the 2 3 Ministry encourage research into applications of modern 4 remote sensing technology to natural resource inventory 5 systems. Is the experimentation and the research 6 7 being done in relation to remote imagery directed to 8 natural resource inventory systems as it was described 9 by Dr. Rosehart, or is it being directed towards the 10 forest resource inventory you described? 11 A. The work I described as being put 12 forward and described is in regards to the FRI, the 13 forest resource inventory system. 14 Q. Can you deal then with Item B then, 15 the infrared photography? 16 A. Paragraph 74. The recommendation was 17 made that the Ministry continue to -- sorry, paragraph 18 74 of the evidence indicates that we in essence have 19 been doing work with different forms of photography, 20 different forms of film and cameras to try and improve 21 both the precision of, usefulness of, and the 22 administrative completion of inventory of the aerial 23 photography to ensure that it is done on time and is in 24 more useful than even the current procedure. 25

companies ways in which they can bring their

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So for the last two or three years we

have had series of experiments using infrared 1 2 photography and infrared has an advantage that it can 3 cut through haze, and again in describing the aerial 4 photography contracts, reference was made in the timing 5 as to the start and finish of the season and the 6 operational difficulty of haze and infrared can cut 7 through that. That means that there is a greater 8 chance of the contract being done to spec on time. 9 Now, the problem associated with that in testing that over the last three years is, yes, that is 10 11 true, but that comes at a considerable price. 12 dollars and cents it is two to three times as expensive 13 as the current way of doing business, but there is a 14 pragmatic problem here. 15 At this point in time in the country 16 there is only one processing facility for infrared film 17 and that processing facility is primarily - which is in the Federal Government - is gradually being phased out 18 of existence. The second -- and so to process that 19 20 film maybe in the future they have to sent it to the United States. Now, that in itself is not a problem, 21 but there is the inherent difficulty of one rather 22 23 expensive set of film being sent to the U.S. and coming

Under the current procedure, it is

back again.

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1 handled by the existing aerial contract people and they have their own darkroom and processing facilities to 2 handle this relatively easy and are familiar with the 3 4 pancromatic film that is currently used. 5 The second problem really associated with 6 the infrared is the expertise required to handle it and 7 process it. The film needs to be very carefully 8 stored. In fact, in a very pragmatic sense, you have 9 to keep it cold in the freezer before you take it out. 10 So you take it out of the freezer, you fly, you put it 11 back in the freezer if you don't use the hole rol up. 12 It is much more difficult to handle. So we have got 13 some pros and cons in the deal. 14 What we found in the meantime is aquafilm 15 in fact has the ability to penetrate haze and so for 16 the same cost as using Kodak film we canget through the 17 haze and use another process. 18 All this exemplifies is this sort of 19 research goes on, it doesn't always come out with the 20 answer you would like it to. You go up a few blind 21 allies and infrared may pay in the long run, so it has not been dismissed it's: Let's keep it on the books. 22 23 Paragraph 75, still dealing with data

capture, speaks to the use of large scale photography.

This is almost the other extreme. When we talked of

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1 the aerial photography of the FRI we talked of the 2 scale of 1:15,840 - 20 chains to the inch. A larger 3 scale is something in the order of 1:1,000 and 1:500. When you photograph the larger scale the things look 4 5 bigger. It is the way I try and remember it. 6 So if we have got a lower flying aircraft 7 or a lower flying helicopter, a smaller piece of the 8 ground being looked, at the products, the trees on the 9 ground inherently on the photograph look sufficiently 10 big that you can actually see the individual trees on a 11 large-scale photograph. 12 When I showed you the aerial photograph 13 from the FRI you could see the general types of forest stand but the individual trees were not easily 14 distinguishable. Large-scale photography you can 15 actually see and measure the individual trees. 16 MR. MARTEL: Well, would that not be much 17 18 more advantageous, if you not only see the trees, you would see everything else that's there and would it not 19 20 be more advantageous in planning to have that sort of photography as opposed to that which is much smaller 21 and harder to interpret? 22 DR. OSBORN: Yes, with the comment, Mr. 23 Martel, that you will end up with an incredibly much 24 larger set of photographs and - I sound like a broken 25

record - but I am back to, as a result, you have got a 1 much better cost for the same total coverage. 2 MR. MARTEL: You wouldn't get more out of 3 it, you don't think? 4 DR. OSBORN: Yes, I do think. In fact 5 6 within my feeling and the reason I am going in this 7 direction, the reason the technology is going in this 8 direction, I do personally think that has some real potential to provide some more refined volumetric 9 10 estimates particularly in the FRI. 11 So the reason we are pursuing doing 12 large-scale photography at all is because I do think 13 that there is a chance of improving the way we estimate 14 certain parts of the FRI when we use this type of 15 photography. 16 So we have had an experiment that took 17 place two years ago in one management unit and the 18 results were encouraging, encouraging in the sense we 19 didn't just drop, we produced this as an experiment. 20 We are doing that process again this particular year 21 where the new inventory is and the idea is to check and 22 evaluate what do we get out of this versus the 23 conventional way of doing it.

This is being pursued because we think this has a

So very much in line of your suggestion.

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1	potential for improving the FRI.
2	MR. FREIDIN: What time are we going to
3	break, Mr. Chairman?
4	THE CHAIRMAN: I think, Mr. Freidin, if
5	you take this witness to the end of 77, if that is a
6	convenient spot to break
7	MR. FREIDIN: Okay.
8	THE CHAIRMAN:between the topics, and
9	you might as well finish off this whole section.
10	DR. OSBORN: Just before we leave
11	large-scale photography, much has been - as well as
12	asked before, this particular subject was also
13	recognized actually by the Rosehart Committee as an
14	area in which there was some potential and the
15	recommendation, in this case, No. 15 on page 19 of
16	Exhibit 93.
17	Recommendation 15 on page 19 reads:
18	"The Ministry of Natural Resources
19	proceed with the pilot survey using
20	large-scale photography technology and
21	proceed as soon as possible to make a
22	decision about its operational
23	suitability."
24	And one of the reasons, as I mentioned,
25	that I think this particular piece of technology has a

1	future really is spoken to again in the Rosehart
2	Committee in Recommendation 13.
3	On page 19, that Recommendation 13 reads:
4	"The Ministry of Natural Resources
5	conduct an evaluation of how best to
6	estimate volume and implement the
7	findings of such a study to
8	produce more reliable volume estimation
9	estimate techniques."
10	Now, this large-scale photography offers
11	some possibilities in a variety of ways.
12	MR. FREIDIN: Q. So I assume we go from
13	large-scale photography to mini-prints?
14	DR. OSBORN: A. Well, we are going in
15	the right scale, we've gone from 15,840 down to a
16	larger scale, smaller area, and mini-prints actually
17	physically are small.
18	Paragraph 76 is really a piece of
19	operational procedure. When the aerial photograph
20	contract is let, we described it's let and it tends to
21	start in typically as early in the summer as the leaves
22	flush and try and end by the fall.
23	In that time horizon, it is essential
24	that that contract that year we end up with complete
25	coverage, we don't want any gaps, we don't want the

1 photography not to cover the entire area because it sets the whole FRI process back a year, we have got a 2 3 gap in the data right at the beginning of the process. 4 The aerial photo contractors take the 5 photographs, they have got to process them, they have 6 got to print them, they have then got to send them back 7 to us and the printing of photographs at 9 x 9 -- or 9 8 inches by 9 inches, which was the size of document that 9 you had - is quite expensive in printing. 10 So what the contractors do, in the course 11 of the contract they will send back parts of the negatives and we will run them through a machine we 12 13 just had custom-built to produce literally a 14 mini-print. The prints are two and a half inches square. We can produce them a lot cheaper and what in 15 16 essence we do is, we produce those mini-prints and we literally cut them and lay them down to cover the 17 entire contract area. 18 So we have a large sheet with the 19 20 original map area on it and we will lay those

original map area on it and we will lay those mini-prints down and they are now two and a half inch square, so we have a row, after row of laid-down overlapping mini-prints - there is a 60 per cent overlap east to west and a 25 per cent overlap north and south.

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1	So you have got this mass of rows of
2	little prints which very quickly do two things: first
3	of all you can very quickly see: Do I have any holes
4	or any gaps when I flue, which is one of the reasons
5	for this. And the second is that you can look at those
6	mini-prints and a photointerpreter - and you have
7	somebody on this as a quality control function -
8	photointerpreter can asses quite quickly from the
9	mini-print: Is it suitable for photointerpretation.
10	Now, let me give you a very practical
11	example this year. This year the defoliation that took
12	place in the hardwoods in the Algonquin region was
13	serious, trees were completely stripped bare.
14	So the aerial photography starts and the
15	real was question was: Had we caught the trees in that
16	first flush before the insects got at them. And rather
17	than rely on what the pilot thought when he leaned out
18	of the window; negatives get sent back, the mini-prints
19	get laid, the photointerpretation person can quicky
20	assess: Are there enough leaves on the trees or do I
21	have to tell the contractor to re-fly when the second
22	flush of leaves come out.
23	So during the course of the operation to
24	prevent gaps and unuseable photography too late at the
25	end of the contract, the photographer - when the aerial

1 contractor has let the area, that operational quality 2 control is done using mini-prints. 3 MR. FREIDIN: That's a good place to end. 4 THE CHAIRMAN: Okay. 5 Ladies and gentlemen, we will adjourn at 6 this point until next Monday at the regular 7 commencement time of 1:00 p.m. 8 I just want to check. Have the parties 9 who are going to be making those submissions to the Board regarding the site visit done so at this point? 10 11 MR. TUER: Yes, Mr. Chairman. 12 MR. FREIDIN: We will deliver our things to your office momentarily. I think extra copies were 13 14 being run off or have been run off. THE CHAIRMAN: So we will be able to take 15 the package with us when we leave this afternoon, Mr. 16 17 Freidin? 18 MR. FREIDIN: Yes. 19 THE CHAIRMAN: Very good. We will try 20 and give, at least to MNR - if we have not got it in shape in terms of the whole outline of the site visit -21 at least produce to MNR on Monday some time some of the 22 things we want to see so you can start with your own 23 24 planning.

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MR. FREIDIN: We can deal with that at

the very beginning of the hearing.

THE CHAIRMAN: Right. And what we are proposing to do, by the way, is: We are going to try and assess the types of activities that we would like to see, some of the locations of those activities specifically that we would like to see, and then ask the Ministry to put together the appropriate plan of how we visit all those.

In other words, we are not going to try and set up what order or where we should fly first or second, or how it should be handled on the ground. We are going to leave it all to you because you will have to consult with the people who are going to do the flying and all that kind of thing.

MR. FREIDIN: That's right. If it turns out with the selected sites or things, if it appears impossible to get the distance or logistics to go to one or two sites, then we can come back and we will advise you.

THE CHAIRMAN: That is right. And the other thing is that we have no idea in terms of the time frame it may take to do that in actual fact.

So we will give you a list of things and, presumably, we will probably be giving you more than you can cover in the week.

1	In the event that we give you less, we
2	would like to utilize a reasonable amount of hours
3	during that site visit to see as much as possible. In
4	other words, if we do not want to knock off for an
5	afternoon because we just have not put in enough sites,
6	we want to utilize that time effectively since it is
7	not going to be uses, in essence, as hearing time.
8	MR. FREIDIN: Very well.
9	THE CHAIRMAN: And we are planning, I
10	think, to look at the Monday through the Thursday,
11	keeping roughly the same schedule as a hearing week.
12	Is that what you have in mind?
13	MR. FREIDIN: Yes. Mr. Kennedy advises
14	me that that was the basis upon which our
15	recommendations are being made.
16	THE CHAIRMAN: Okay. And the one last
17	thing to keep in mind is that in the event that weather
18	is a problem, and we cannot get into the air, we would
19	like you to come up with as many alternative
20	on-the-ground activities that we can take part in, so
21	again to utilize the time effectively.
22	MR. FREIDIN: Mr. Kennedy advises me that
23	that has already been done.
24	THE CHAIRMAN: Okay.
25	Thanks very much. Have a good weekend.

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---Whereupon the hearing adjourned at 2:05 p.m., to
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            reconvene on Monday, July 6th, 1988, commencing at
 2
            1:00 p.m.
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